



# ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended September 30, 2024

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FOR THE YEAR ENDED SEPTEMBER 30, 2024

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#### PRINCIPAL OFFICIALS

SEPTEMBER 30, 2024

#### COMMISSIONERS' COURT

Bruce Dawsey County Judge

Jeff Whitmire Commissioner, Precinct #1
Art Arthur Commissioner, Precinct #2
Phyllis James Commissioner, Precinct #3
Matthew Hardenburg Commissioner, Precinct #4

#### **JUDICIAL**

Brian Gary
Judge, 397th District Court
James P. Fallon
Judge, 15th District Court
Larry Phillips
Judge, 59th District Court

James Henderson Judge, County Court-at-Law #1
Rick Dunn Judge, County Court-at-Law #2

#### LAW ENFORCEMENT

Tom Watt County Sheriff
Brett Smith District Attorney

Alan Brown\* Chief Adult Probation Officer
Greg Sumpter\* Chief Juvenile Probation Officer

#### FINANCIAL ADMINISTRATION

Suzette Smith\*

Gayla Hawkins

Bruce Stidham

Jodi Platt\*

County Auditor

County Treasurer

Tax Assessor/Collector

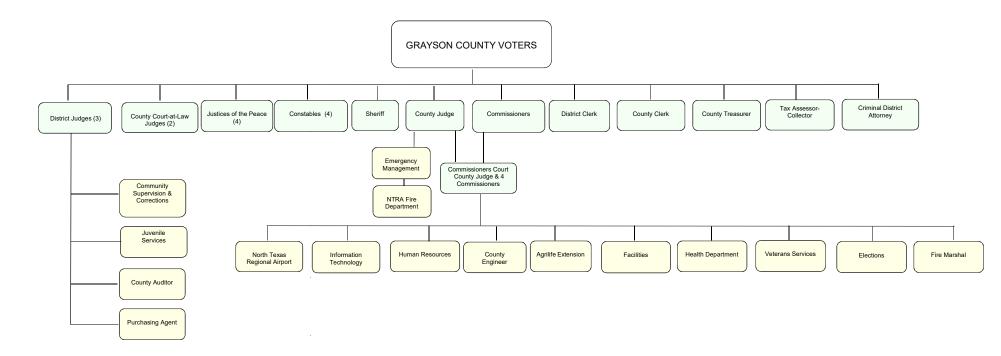
Purchasing Agent

#### **RECORDING OFFICIALS**

Kelly Ashmore District Clerk
Deana Patterson County Clerk

<sup>\*</sup> Designates appointed officials. All others listed are elected officials.

#### **GRAYSON COUNTY ORGANIZATION CHART**





401 West State Highway 6 Waco, Texas 76710 254.772.4901 | **pbhcpa.com** 

#### INDEPENDENT AUDITOR'S REPORT

Honorable County Judge and Members of the Commissioners' Court Grayson County, Texas

#### **Report on the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund financial of Grayson County, Texas as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise Grayson County, Texas' basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the County, as of September 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

The County's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for one year after the date that the financial statements are issued.



#### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension and OPEB information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual nonmajor fund financial statements and schedules and schedule of expenditures of federal and state awards, as required by *Title 2 U.S. Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and the *State of Texas Grant Management Standards,* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of federal and state awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information Included in the Annual Financial Report

Management is responsible for the other information included in the annual financial report. The other information comprises the introductory section but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

Patillo, Brown & Hill, L.L.P.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 28, 2025, on our consideration of the Grayson County, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of testing of internal controls over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Grayson County's internal control over financial reporting and compliance.

Waco, Texas March 28, 2025

# MANAGEMENT'S DISCUSSION AND ANALYSIS

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As Management of Grayson County, Texas, we offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended September 30, 2024.

#### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of Grayson County exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$66.8 million (net position).
- The County's total net position increased by \$9.2 million in fiscal year 2024 due mostly to increases in property tax revenues resulting from increases in appraised values throughout the County.
- As of the close of the current fiscal year, Grayson County's governmental funds reported combined ending fund balances of \$64.3 million, an increase of \$3.9 million in comparison with the prior year. The increase is primarily attributed to the increase in property tax revenues mentioned above. Of the total fund balance, \$13.9 million is available for spending at the government's discretion as unassigned fund balance.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$15.1 million, or 29.2% of total General Fund expenditures. The total fund balance for the General Fund was \$16.7 million, or 30% of General Fund expenditures.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis serves as an introduction to Grayson County's basic financial statements. The County's basic financial statements are comprised of three components: government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances in a manner similar to private-sector business. The analysis of the County's overall financial condition and operations begins on page 12. Its primary purpose is to show whether the County is better or worse off as a result of the year's activities.

The *Statement of Net Position* presents information on all of the County's assets, deferred outflows/inflows of resources, and liabilities, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is changing.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected fines and earned, but unused, vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, public safety, judicial and legal, highways and streets, and health and welfare. The business-type activity of the County is the operation of an airport.

The government-wide financial statements can be found on pages 12 - 14 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Grayson County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

• Governmental funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains 40 governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, Road and Bridge Fund, Local Provider Participation Fund, American Rescue Plan Fund, Jail Expansion Project Fund, and the State Highway 289 Bonds Fund, all of which are considered to be major funds. Data from the other 34 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for its major debt service and special revenue funds. Budgetary comparison schedules have been provided for the General Fund and major Special Revenue Funds to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 15-20 of this report.

• **Proprietary funds** – Grayson County maintains one proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Grayson County uses an Enterprise Fund to account for its airport operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide information for the airport operation. The basic proprietary fund financial statements can be found on pages 21-23 of this report.

• **Fiduciary Funds-** Fiduciary funds are used to account for custodial accounts held for various agencies, entities, and individuals. The fiduciary fund financial statements can be found on pages 24-25 of this report.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately following the basic financial statements on pages 26 – 47 of this report.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information that further explains and supports the information in the financial statements. Required supplementary information can be found on pages 48 – 57 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of the County's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$66.8 million as of September 30, 2024, an increase of \$9.2 million as compared with the previous fiscal year, as discussed earlier.

By far, the largest portion of Grayson County's net position (\$38.0 million or 56.9% percent) reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment), less any related debt used to acquire those assets that are still outstanding. Grayson County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although Grayson County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### **GRAYSON COUNTY, TEXAS' NET POSITION**

		Governmen	tal Ac	tivities		Business-ty	pe Ac	ctivities	Tot	otals	
		2024		2023		2024		2023	2024		2023
Current and other assets Capital assets Total assets	\$	96,463,827 27,984,462 124,448,289	\$	96,798,693 27,166,918 123,965,611	\$ 	14,951,346 13,592,054 28,543,400	\$	13,253,470 13,563,413 26,816,883	\$ 111,415,173 41,576,516 152,991,689	\$	110,052,163 40,730,331 150,782,494
Deferred outflows of resources		4,766,797		7,478,831		36,357		50,465	 4,803,154		7,529,296
Current liabilities Long-term liabilities Total liabilities	_	18,897,501 54,654,520 73,552,021	_	17,907,565 65,418,495 83,326,060	_	101,394 113,479 214,873	_	93,362 122,214 215,576	 18,998,895 54,767,999 73,766,894	_	18,000,927 65,540,709 83,541,636
Deferred inflows of resources		5,215,941		6,343,466		12,043,754		10,834,463	 17,259,695		17,177,929
Net position: Net investment in capital assets Restricted Unrestricted		24,378,947 22,688,340 3,379,837		20,672,038 20,474,092 628,786		13,592,054 - 2,729,076		13,563,413 - 2,253,896	37,971,001 22,688,340 6,108,913		34,235,451 20,474,092 2,882,682
Total net position	\$	50,447,124	\$	41,774,916	\$	16,321,130	\$	15,817,309	\$ 66,768,254	\$	57,592,225

Changes in net position are summarized as follows:

#### **GRAYSON COUNTY, TEXAS' CHANGES IN NET POSITION**

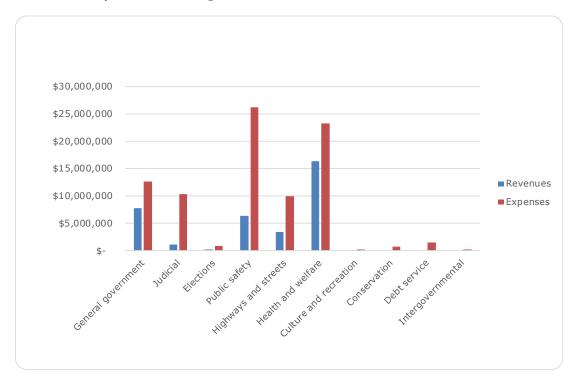
	Governmen	tal Ac	tivities	Business-type Activities			ctivities	Totals			
	2024		2023		2024		2023		2024		2023
Revenues:											
Program revenues:											
Charges for services	\$ 16,484,309	\$	16,245,571	\$	1,794,283	\$	1,485,025	\$	18,278,592	\$	17,730,596
Operating grants											
and contributions	18,694,355		8,368,382		104,625		60,532		18,798,980		8,428,914
General revenues:											
Property taxes	53,930,561		45,477,070		-		-		53,930,561		45,477,070
Other taxes	1,010,086		910,832		-		-		1,010,086		910,832
Miscellaneous	1,223,468		1,089,348		106,826		8,221		1,330,294		1,097,569
Investment earnings	 3,352,111		2,310,412		322,732		255,951	_	3,674,843	_	2,566,363
Total revenues	 94,694,890		74,401,615		2,328,466	_	1,809,729	_	97,023,356	_	76,211,344
Expenses:											
General government	12,660,158		10,418,036		_		_		12,660,158		10,418,036
Judicial	10,367,525		10,044,778		_		_		10,367,525		10,410,030
Elections	882,176		599,744		_		_		882,176		599,744
Public safety	26,279,631		25,982,097		_		_		26,279,631		25,982,097
Highways and streets	9,908,287		10,486,184		_		_		9,908,287		10,486,184
Health and welfare	23,344,845		20,395,218		_		_		23,344,845		20,395,218
Culture and recreation	181,820		152,758		-		_		181,820		152,758
Conservation and	- ,-		,						. , .		,
development	671,543		582,862		_		-		671,543		582,862
Interest on long-term	•		·						•		,
debt	1,455,797		1,139,550		-		-		1,455,797		1,139,550
Intergovernmental	270,900		219,798		-		-		270,900		219,798
Airport	 				1,824,645		1,693,138		1,824,645		1,693,138
Total expenses	 86,022,682		80,021,025		1,824,645		1,693,138	_	87,847,327	_	81,714,163
Change in net position	8,672,208		(5,619,410)		503,821		116,591		9,176,029		(5,502,819)
and the position	-,		(=,==5,1=5)		230,021		0,051		-,-: 0,023		(-,,0)
Net position, beginning	 41,774,916		47,394,326		15,817,309	_	15,700,718	_	57,592,225	_	63,095,044
Net position, ending	\$ 50,447,124	\$	41,774,916	\$	16,321,130	\$	15,817,309	\$	66,768,254	\$	57,592,225

Property tax revenues accounted for approximately 57% percent of revenues for governmental activities. The next largest segment of revenues came from grants and contributions, which accounted for 20% percent of total governmental revenues, with charges for services accounting for approximately 17% percent of total governmental revenues.

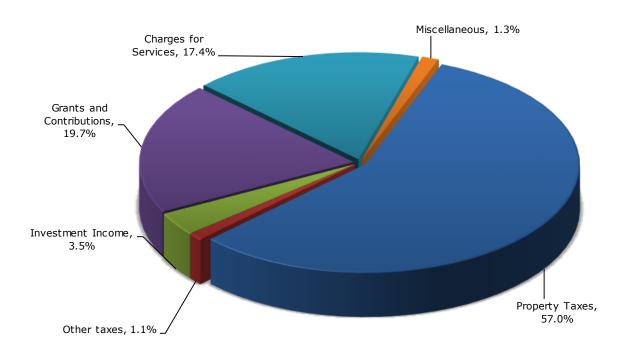
#### **Governmental Activities**

The County's total governmental net position increased by \$9.2 million in comparison with the prior fiscal year's decrease of \$5.5 million. The total cost of all governmental activities this year was \$86.0 million, an increase of 7.5% over the prior fiscal year. The amount that our taxpayers paid for these activities through property taxes was \$53.9 million or 62.7% of total governmental expenses. Another large segment of revenues came from charges for services, which accounted for \$16.5 million or 19.2% of total governmental expenses.

**Expenses and Program Revenues - Governmental Activities** 



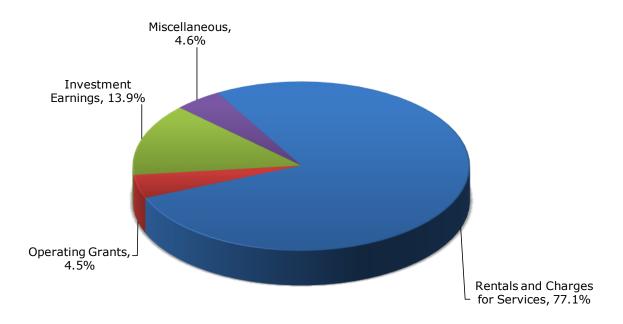
Revenues by Source - Governmental Activities



#### **Business-type Activities**

The business-type activity of the County is the operations of a regional airport. Approximately 77.1% of airport revenue is generated by tenant payments for rental of industrial and aircraft facilities. Operating grants comprise another 4.5%.

#### Revenues by Source – Business-type Activities



#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, Grayson County uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

#### **Governmental Funds**

The focus on Grayson County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. Unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Grayson County's governmental funds reported combined ending fund balances of \$64.3 million, an increase of approximately \$3.9 million in comparison with the prior year. Approximately 21.7% percent of this total amount, \$13.9 million, constitutes unassigned fund balance, which is available for spending at the government's discretion. Approximately \$48.6 million is restricted for construction and other purposes. The remainder of fund balance is classified to indicate that it is not available for new spending because it is restricted to pay nonspendable items, which total \$1.7 million.

The General Fund is the chief operating fund of Grayson County. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$15.1 million. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. At September 30, 2024, unassigned fund balance represents 29.2% of the total General Fund expenditures.

The fund balance of the County's General Fund increased by \$0.9 million during the current fiscal year resulting from an increase in property tax revenue.

Grayson County maintains four road and bridge budgetary funds that are combined for financial statement reporting purposes. Each of the four funds is segregated for each of the four road and bridge precincts. The combined fund balance at September 30, 2024, is \$5.6 million, which is fully restricted for road construction purposes. The road and bridge precinct fund balances increased \$1.3 million during the fiscal year.

The Local Provider Participation Fund had a decrease in fund balance during the current year of \$1.7 million. The decrease was due to a timing difference between mandatory collections received being less than payments made to the state.

The American Rescue Plan fund accounts for resources received from the federal government to respond to the COVID-19 pandemic. Fund balance ended at \$0.8 million at the end of the year.

The State Highway 289 Bonds fund balance ended at \$46,509, or an increase of \$22,893. The increase was caused by intergovernmental revenue and property tax revenue exceeding debt service expeditures.

The Jail Expansion Project Fund was a new fund in 2023. The fund accounts for bonds issued to expand the County's Jail and ended with fund balance of \$25.8 million.

#### **Proprietary Funds**

Grayson County's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Airport at the end of the year amounted to \$2.7 million. The total increase in net position for the fund was \$504 thousand. Other factors concerning the finances of this fund have already been addressed in the discussion of Grayson County's business-type activities.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

During the fiscal year, the County revised the budget on several occasions. Generally, budget amendments fall into one of three categories: (1) amendments made to adjust the estimates that are used to prepare the original budget ordinance once exact information is available; (2) amendments made to recognize new funding amounts from external sources, such as federal and state grants; and (3) increases in appropriations that become necessary to maintain services.

Revenues were more than budgeted amounts mainly in the areas of intergovernmental revenue, grants, and other revenue. Expenditures were less than budgeted amounts in all areas, but the intergovernmental expenditure account. The County will continue their approach of conservative budgeting in subsequent years.

#### **CAPITAL ASSET AND DEBT ADMINISTRATION**

#### **Capital Assets**

Grayson County's investment in capital assets as of September 30, 2024, amounts to \$41.6 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, roads, and bridges.

The following are the County's major capital asset additions:

- Construction in Progress for Jail Expansion \$647,000
- John Deere 672G Motor Grader \$383,000
- BOMAG BW211PD-5 Roller \$173,000
- John Deere 544G Wheel Loader \$202,000
- BOMAG BW11RH-5 Roller \$122,000
- Caterpillar Model 140 Motor Grader \$311,000
- Caterpillar 420 C4EX Backhoe Loader \$149,000
- Construction in Progress for Dispatch Trunking upgrades and VHF retention \$148,000

#### **GRAYSON COUNTY'S CAPITAL ASSETS**

	Governmen	ital Ac	tivities	Business-type Activities			tivities	Totals			
	2024		2023		2024 2023			2024		2023	
Land	\$ 3,460,349	\$	3,460,349	\$	2,829,106	\$	2,829,106	\$	6,289,455	\$	6,289,455
Construction in progress	2,808,612		2,013,698		-		-		2,808,612		2,013,698
Infrastructure	5,395,336		5,339,572		8,650,262		9,061,704		14,045,598		14,401,276
Buildings	7,254,650		7,911,280		1,087,023		1,145,662		8,341,673		9,056,942
Improvements other											
than buildings	321,660		349,008		832,031		339,455		1,153,691		688,463
Software	437,838		393,825		-		-		437,838		393,825
Machinery and equipment	 8,306,017		7,699,186	_	193,632		187,486		8,499,649		7,886,672
Total capital assets	\$ 27,984,462	\$	27,166,918	\$	13,592,054	\$	13,563,413	\$	41,576,516	\$	40,730,331

Additional information regarding the County's capital assets can be found in Note II C on pages 34-35 of this report.

#### **Long-term Debt**

At the end of the current fiscal year, Grayson County had total bonded debt of \$36.0 million. A small portion of the debt service payments on this amount are funded through property taxes assessed annually. The larger portion of the debt payable will be funded using pass-through toll payments to be received from the Texas Department of Transportation (TxDOT) in connection with an agreement between TxDOT and the County to reimburse the County for debt incurred for Highway 289 expansion and upgrade costs.

#### **GRAYSON COUNTY'S OUTSTANDING DEBT AT YEAR-END**

	Governmen	Bu	siness-ty	pe Ac	tivities		To	tals	als	
	2024	2023	2024		2023		2024			2023
Pass-through Toll Revenue Bonds payable	\$ 10,410,000	\$ 15,315,000	\$	-	\$	-	\$	10,410,000	\$	15,315,000
Premium on Pass-through Toll Bonds	2,749,284	3,258,273		-		-		2,749,284		3,258,273
Certificates of Obligation payable	25,620,000	27,810,000		-		-		25,620,000		27,810,000
Subscriptions	338,201	341,146		-		-		338,201		341,146
Financed purchase	990,932	728,070		-		-		990,932		728,070
Compensated absences payable	1,360,161	1,381,743		17,737		15,782		1,377,898	_	1,397,525
Total	\$ 41,468,578	\$ 48,834,232	\$	17,737	\$	15,782	\$	41,486,315	\$	48,850,014

In 2007, Grayson County issued \$63,725,000 of Pass-through Toll Revenue and Limited Tax Bonds. Proceeds from this bond issue was used to finance expansion of and improvements to State Highway 289 within the County, as well as pay for part of the costs of issuance of the bonds. In 2012 and 2013, a portion of the debt was refunded to take advantage of favorable interest rates. At September 30, 2024, the total remaining debt was \$10,410,000. Certificates of Obligation have been issued in 2018 and 2023 to finance various projects.

Additional information on Grayson County's long-term debt can be found in Note II G on pages 37 – 37 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

- The unemployment rate for Grayson County on September 30, 2024, is 3.8 percent, which is slightly more than the rate of 3.7 percent a year ago. This rate is lower than the state's unemployment rate of 4.0 percent, and lower than the national average of 3.9 percent.
- The continued growth northward from the Dallas area will continue to put demands on all aspects of County government.
- Grayson County is anticipating an expanding of the tax base in 2024, with indications that the tax base will continue to grow.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Grayson County Auditor, 100 West Houston Street, Sherman, Texas 75090.

# BASIC FINANCIAL STATEMENTS

# STATEMENT OF NET POSITION

# SEPTEMBER 30, 2024

	Governmental	Primary Government Business-type	
	Activities	Activities	Total
ASSETS			
Cash and investments	\$ 79,508,300	\$ 2,577,085	\$ 82,085,385
Receivables (net of allowance for uncollectibles)	5,030,774	12,284,880	17,315,654
Intergovernmental receivable	11,415,722	<del>-</del>	11,415,722
Prepaid items	509,031	89,381	598,412
Capital assets not being depreciated	6,268,961	2,829,106	9,098,067
Capital assets, net of accumulated depreciation	21,715,501	10,762,948	32,478,449
Total assets	124,448,289	28,543,400	152,991,689
DEFERRED OUTFLOWS OF RESOURCES			
Pension related	2,899,491	23,741	2,923,232
OPEB related	1,867,306	12,616	1,879,922
Total deferred outflows of resources	4,766,797	36,357	4,803,154
LIABILITIES			
Accounts payable	2,035,914	43,900	2,079,814
Intergovernmental payable	487,715	-	487,715
Accrued interest payable	405,365	-	405,365
Arbitrage payable	741,687	-	741,687
Accrued wages payable	1,463,192	16,856	1,480,048
Security deposits payable	<del>-</del>	40,638	40,638
Due to other governments	13,889	-	13,889
Unearned revenue	13,749,739	-	13,749,739
Noncurrent liabilities:			
Due within one year:	0.640.600	4 424	0.647.056
Long-term debt	8,642,622	4,434	8,647,056
Total OPEB liability	490,482	3,291	493,773
Due in more than one year:	22.025.056	40.000	22 020 250
Long-term debt	32,825,956	13,303	32,839,259
Net pension liability	4,648,642	38,064	4,686,706
Total OPEB liability	8,046,818	54,387	8,101,205
Total liabilities	73,552,021	214,873	73,766,894
DEFERRED INFLOWS OF RESOURCES			
Pension related	274,984	2,252	277,236
OPEB related	3,779,395	25,534	3,804,929
Lease related	1,161,562	12,015,968	13,177,530
Total deferred inflows of resources	5,215,941	12,043,754	17,259,695
NET POSITION			
Net investment in capital assets	24,378,947	13,592,054	37,971,001
Restricted for:	1 552 172		1 552 172
Debt service Capital projects	1,553,173	-	1,553,173
Road and bridge	4,450,635 6,102,221	-	4,450,635 6,102,221
Public health	3,570,799	_	3,570,799
Juvenile services	2,533,662	_	2,533,662
Election administration	108,200	_	108,200
Emergency management	257,796	_	257,796
Records management	1,879,412	_	1,879,412
Court security and technology	91,348	_	91,348
Tax accessor-collector operations	79,017	-	79,017
Law enforcement	246,767	-	246,767
Inmate welfare	662,713	-	662,713
Court management	971,537	-	971,537
Purpose of trust	81,336	-	81,336
Other	99,724	-	99,724
Unrestricted	3,379,837	2,729,076	6,108,913
Total net position	\$ 50,447,124	\$ 16,321,130	\$ 66,768,254
r	,	. , , , , , , , ,	. , , , , , , , , , , , , , , , , , , ,

#### STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED SEPTEMBER 30, 2024

			Program Revenue					
Functions/Programs		Expenses	Char	ges for Services	Operating Grants and Contributions			
Primary government								
Governmental activities:								
General government	\$	12,660,158	\$	5,788,785	\$	1,985,128		
Judicial		10,367,525		577,984		555,276		
Elections		882,176		-		165,983		
Public safety		26,279,631		5,068,673		1,245,460		
Highways and streets		9,908,287		3,361,317		23,008		
Health and welfare		23,344,845		1,687,550		14,719,500		
Culture and recreation		181,820		-		-		
Conservation and development		671,543		-		-		
Bond interest		1,455,797		-		-		
Intergovernmental		270,900						
Total governmental activities	-	86,022,682		16,484,309		18,694,355		
Business-type activities:								
Grayson County Airport		1,824,645		1,794,283		104,625		
Total business-type activities		1,824,645		1,794,283		104,625		
Total primary government	<u>\$</u>	87,847,327	<u>\$</u>	18,278,592	<u>\$</u>	18,798,980		

#### **General revenues:**

Taxes:

Property taxes, levied for general purposes Property taxes, levied for debt service

Other taxes

Penalty and interest

Miscellaneous revenue

Investment earnings

Total general revenues

Change in net position

Net position - beginning

Net position - ending

Net (Expense) Revenue and Changes in Position									
	Primary Governn								
GovernmentalActivities	Business-type Activities	e Total							
\$ (4,886,245) (9,234,265)	\$ - -	\$ (4,886,245) (9,234,265)							
(716,193)	_	(716,193)							
(19,965,498)	_	(19,965,498)							
(6,523,962)	=	(6,523,962)							
(6,937,795)	-	(6,937,795)							
(181,820)	=	(181,820)							
(671,543)	-	(671,543)							
(1,455,797)	-	(1,455,797)							
(270,900)		(270,900)							
(50,844,018)		(50,844,018)							
-	74,26	3 74,263							
	74,26								
	7 1,20	7 1,205							
(50,844,018)	74,263	3 (50,769,755)							
53,805,683	-	53,805,683							
124,878	-	124,878							
374,726	-	374,726							
635,360	-	635,360							
1,223,468	106,820								
3,352,111	322,732								
59,516,226	429,558	<u>59,945,784</u>							
8,672,208	503,82	9,176,029							
41,774,916	15,817,309	57,592,225							
\$ 50,447,124	\$ 16,321,130	\$ 66,768,254							

#### **BALANCE SHEET**

#### **GOVERNMENTAL FUNDS**

#### SEPTEMBER 30, 2024

		ls		
	General	Road and Bridge	Local Provider Participation	American Rescue Plan
ASSETS	+ 17 100 570	± 5000 100	+ 4400.000	+ 44.407.242
Cash and investments	\$ 17,499,570	\$ 5,899,192	\$ 1,123,838	\$ 14,487,343
Taxes receivable	1,312,193	189,928	701 000	=
Receivables (net of allowances) Intergovernmental receivables	163,626 68,520	525,510 100,300	701,098	-
Due from other funds	172,193	100,300		_
Advance to other funds	1,172,047	_	_	_
Prepaid items	395,872	_	_	_
•		6.714.000	4 024 026	
Total assets	20,784,021	6,714,930	1,824,936	14,487,343
LIABILITIES				
Accounts payable	747,000	382,849	-	679,728
Accrued wages payable	1,082,791	143,023	-	-
Due to other funds	-	-	-	-
Intergovernmental payable	487,715	-	-	-
Due to other governments	-	-	-	-
Unearned revenue	500,000	-	-	12,969,114
Arbitrage Payable	-	-	-	-
Advance from other funds				
Total liabilities	2,817,506	525,872		13,648,842
DEFERRED INFLOWS OF RESOURCES				
	1 152 020	165 170		
Unavailable revenue-property taxes	1,153,829	165,172	-	-
Unavailable revenue-court fines Unavailable revenue-TXDOT revenue	128,210	416,224	-	-
	-	-	-	-
Deferred inflows - leases  Total deferred inflows of resources	1,282,039	581,396		
Total deletred lillows of resources				
FUND BALANCES Nonspendable:				
Advance to other funds	1,172,047	_	_	_
Prepaid items	395,872	_	_	_
Restricted for:	333,072			
Public health	-	-	1,824,936	838,501
Juvenile services	-	-	, , , <sub>-</sub>	-
Election administration	-	-	-	-
Emergency management	-	-	-	-
Records management	-	-	-	-
Holiday lights	-	-	-	-
Court security and technology	-	-	-	-
Tax assessor-collector operations	-	-	-	-
Historical commission	-	-	-	-
District attorney operations	-	-	-	-
Law enforcement	-	-	-	-
Inmate welfare	-	-	-	-
Court management	-	-	-	-
Road and bridge	-	5,607,662	-	-
Debt service	-	-	-	-
Capital projects	-	-	-	-
Purpose of trust	- 15 116 557	-	-	-
Unassigned	15,116,557			
Total fund balances	16,684,476	5,607,662	1,824,936	838,501
Total liabilities, fund balances, and deferred inflows of resources	\$ 20,784,021	\$ 6,714,930	\$ 1,824,936	\$ 14,487,343
deretted lilliows of resources	\$ 20,784,021	ψ 0,/14,930	\$ 1,824,936	<u>\$ 14,487,343</u>

S	Debt ervice Fund	P	Capital rojects Fund				
	State Highway		Jail Expansion	G	Other overnmental		Total
	289 Bonds		Project		Funds	G	overnmental
\$	46,509	\$	26,595,058	\$	13,856,790	\$	79,508,300
₽	40,309	P	20,393,030	₽	79,648	Ф	1,581,769
	_		_		2,058,771		3,449,005
	10,563,250		-		683,652		11,415,722
	· · · -		-		, -		172,193
	-		-		-		1,172,047
					113,159		509,031
	10,609,759		26,595,058		16,792,020		97,808,067
	-		-		226,337		2,035,914
	-		-		237,378		1,463,192
	=		-		172,193		172,193
	-		-				487,715
	-		-		13,889		13,889
	-		- 741 607		280,625		13,749,739
	-		741,687		1 172 047		741,687
-		-	741 607	-	1,172,047		1,172,047
	<u>-</u>		741,687	-	2,102,469		19,836,376
					60.014		1 207 015
	-		-		68,014		1,387,015
	10,563,250		-		52,521		596,955 10,563,250
	10,303,230		_		1,161,562		1,161,562
	10,563,250	-	-		1,282,097		13,708,782
						· ·	
	-		-		-		1,172,047
	-		-		113,159		509,031
	-		-		907,362		3,570,799
	-		-		2,533,662		2,533,662
	-		-		108,200 257,796		108,200 257,796
	_		_		1,879,412		1,879,412
	_		_		249,641		249,641
	_		-		91,348		91,348
	-		-		79,017		79,017
	-		-		7,646		7,646
	-		-		99,724		99,724
	-		-		246,767		246,767
	-		-		662,713		662,713
	-		-		971,537		971,537
	-		-		373,617		5,981,279
	46,509		- 25 052 274		1,468,809		1,515,318
	-		25,853,371		4,447,755		30,301,126
	-		-		81,336		81,336
	46 500	-	25 853 371		(1,172,047) 13,407,454		13,944,510 64,262,909
	46,509		25,853,371		13,707,434		07,202,303
\$	10,609,759	\$	26,595,058	\$	16,792,020	\$	97,808,067

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

#### SEPTEMBER 30, 2024

Total fund balances, governmental funds	\$ 64,262,909
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the fund financial statements, but are reported in the governmental activities of the Statement of Net Position.	27,984,462
Deferred outflows of resources for pension-related activities are not included in the fund financial statements, but are included in the Statement of Net Position.	2,899,491
Deferred outflows of resources for OPEB-related activities are not included in the fund financial statements, but are included in the Statement of Net Position.	1,867,306
Some liabilities, such as long-term bonds payable, leases, and compensated absences, are not due and payable in the current period and are not included in the fund financial statements, but are reported in the Statement of Net Position.	
Bonds payable	(38,779,284)
Financed purchases	(990,932)
Subscriptions	(338,201)
Compensated absences	(1,360,161)
Net pension liability Total OPEB liability	(4,648,642)
Interest on long-term debt	(8,537,300) (405,365)
Interest on long-term debt	(403,303)
The portion of certain receivable not collected soon enough to pay for the current period's expenditures are deferred in the funds.	
Intergovernmental	10,563,250
Property taxes	1,387,015
Court fines	596,955
Deferred inflows of resources for pension-related activities are not included in the fund financial statements, but are included in the Statement of Net Position.	(274,984)
Deferred inflows of resources for OPEB-related activities are not included in the fund financial statements, but are included in the Statement of Net Position.	 (3,779,395)
Net position of governmental activities	\$ 50,447,124

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### **GOVERNMENTAL FUNDS**

#### FOR THE YEAR ENDED SEPTEMBER 30, 2024

		_	Special Revenue Funds					
	General		Road and Bridge		Local Provider Participation		American Rescue Plan	
REVENUES								
Taxes:								
Property	\$ 42,030,252		\$	7,504,192	\$	-	\$	-
Other	374,720			-		-		-
Penalty and interest on taxes	513,090			82,360		-		-
Licenses and permits	634,55			-		-		-
Intergovernmental revenue	1,935,953			238,856		-		794,914
Charges for services	2,811,828	3		521,537		-		-
Fines	-	_		736,184		-		-
Forfeits	34,650			-		-		-
Vehicle registration fees	1,939,803			1,794,712		-		-
Investment earnings	1,251,794			292,714		12 272 020		620,033
Contributions and donations	221,000			23,008		13,373,929		-
Other revenue	120,99	_		845				
Total revenues	51,868,648	3		11,194,408		13,373,929		1,414,947
EXPENDITURES								
Current:								
General government	11,818,863			-		-		-
Judicial	9,667,02			-		-		-
Elections	839,88			-		-		-
Public safety	22,026,47	5		-		-		-
Highways and streets	-	_		8,973,207		-		-
Health and welfare	5,252,35			-		15,113,072		647,075
Culture and recreation	158,599			-		-		-
Conservation and development	691,99	/		-		-		-
Debt service:	104 349	0		524,703				
Principal Interest	194,348 10,880			31,430		-		-
Capital outlay	875,686			1,250,030		_		147,839
·				1,230,030		_		147,033
Intergovernmental  Total expenditures	253,500 51,789,61	_		10,779,370	-	15,113,072		794,914
Total experialcares		_		207575		10/110/07		, , , , , , ,
EXCESS (DEFICIENCY) OF REVENUES								
OVER EXPENDITURES	79,033	3		415,038		(1,739,143)	_	620,033
OTHER FINANCING SOURCES (USES)								
Sale of capital assets	51,100	5		89,712		-		-
Issuance of subscriptions	191,40	3		· -		-		-
Issuance of financed purchase	, -			808,097		-		-
Insurance recoveries	559,392	2		9,828		-		-
Transfers in	465,410	)		-		-		-
Transfers out	(462,030	0)		-		-		(465,410)
Total other financing sources and uses	805,28	_		907,637		-		(465,410)
NET CHANGE IN FUND BALANCES	884,314	4		1,322,675		(1,739,143)		154,623
FUND BALANCES, BEGINNING	15,800,162	2		4,284,987		3,564,079		683,878
FUND BALANCES, ENDING	\$ 16,684,470	<u>5</u>	\$	5,607,662	\$	1,824,936	\$	838,501

C,	Debt ervice Fund	D	Capital rojects Fund				
	State		Jail		Other		
	Highway		Expansion	G	overnmental		Total
2	289 Bonds		Project		Funds		vernmental
			,				
\$	78,875	\$	-	\$	4,228,783	\$	53,842,102
	-		-		- 1 247		374,726
	38,563		-		1,347		635,360
	- F 201 62F		-		336,568		971,125
	5,281,625		-		3,578,406 6,227,238		11,829,754 9,560,603
			_		43,529		779,713
	_		_		61,442		96,092
	_		_		-		3,734,515
	3,218		642,128		561,827		3,371,714
	-		-		220,293		13,838,230
	_		_		2,926		124,766
	5,402,281		642,128		15,262,359		99,158,700
	3,102,201	-	012/120	-	13/202/333		33/130// 00
	575		_		759,860		12,579,298
	-		_		1,033,718		10,700,745
	_		_		51,289		891,174
	-		_		4,559,753		26,586,228
	-		-		328,255		9,301,462
	-		-		2,393,533		23,406,035
	-		-		64,734		223,333
	-		-		-		691,997
	4,905,000		-		2,210,532		7,834,583
	473,813		-		1,449,474		1,965,597
	-		-		248,486		2,522,041
	-				17,400		270,900
	5,379,388				13,117,034		96,973,393
	22,893		642,128		2,145,325		2,185,307
	-		-		18,758		159,576
	-		-		-		191,403
	-		-		-		808,097
	-		-		-		569,220
	-		-		627,351		1,092,761
-					(165,321)		(1,092,761)
				-	480,788		1,728,296
	22,893		642,128		2,626,113		3,913,603
	23,616		25,211,243		10,781,341		60,349,306
\$	46,509	\$	25,853,371	\$	13,407,454	\$	64,262,909

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## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED SEPTEMBER 30, 2024

Net change in fund balances - governmental funds balance sheet

\$ 3,913,603

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period.

Capital outlay	4,279,810
Depreciation	(3,430,569)
Disposal of capital assets	(31,697)

Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned.

Property taxes	88,459
Court fines	32,257
Intergovernmental	(5,281,625)

Governmental funds report debt proceeds as current financial resources. In contrast, the Statement of Activities treats such issuance of debt as a liability. Governmental funds report repayment of debt principal as an expenditure. In contrast, the Statement of Activities treats such repayments as a reduction in long-term liabilities.

Issuance of bonds, leases and subscriptions, financed purchases	(999,500)
Principal repayment	7,834,583
Amortization of premiums	508,989

Some expenses reported in the Statement of Activities do not require the use of current financial resources and these are not reported as expenditures in the governmental funds:

Interest	811
Pension cost	1,749,867
Other postemployment benefits cost	(14,362)
Compensated absences	21,582

Change in net position of governmental activities \$ 8,672,208

## STATEMENT OF NET POSITION PROPRIETARY FUNDS

## SEPTEMBER 30, 2024

	Grayson County Airport
ASSETS	<u> </u>
Current assets:	
Cash and investments	\$ 2,577,085
Accounts receivable	12,284,880
Prepaid expenses	89,381
Total current assets	14,951,346
Noncurrent assets:	
Capital assets:	
Land	2,829,106
Infrastructure	29,827,976
Buildings Improvements other than buildings	6,284,964 986,867
Machinery and equipment	559,349
Accumulated depreciation	(26,896,208)
Total noncurrent assets	13,592,054
	28,543,400
Total assets	26,343,400
DEFERRED OUTFLOWS OF RESOURCES	
Pension related	23,741
OPEB related	12,616
Total deferred outflows of resources	36,357
LIABILITIES	
Current liabilities:	
Accounts payable	43,900
Accrued wages payable	16,856
Security deposits payable	40,638
Compensated absences	4,434
Total OPEB liability	3,291
Total current liabilities	109,119
Noncurrent liabilities:	
Compensated absences	13,303
Net pension liability	38,064
Total OPEB liability	54,387
Total noncurrent liabilities	105,754
Total liabilities	214,873
DEFENDED THE OWG OF DECOUDERS	
DEFERRED INFLOWS OF RESOURCES	2.252
Pension related	2,252
OPEB related	25,534 12,015,968
Lease related	·
Total deferred inflows of resources	12,043,754
NET POSITION	
Net investment in capital assets	13,592,054
Unrestricted	2,729,076
Total net position	\$ 16,321,130
•	

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

## PROPRIETARY FUNDS

	Grayson County <u>Airport</u>
OPERATING REVENUES	
Rents and royalties	\$ 1,555,679
Charges for services	238,604
Other revenue	106,826
Total operating revenues	1,901,109
OPERATING EXPENSES	
Salaries and benefits	400,980
Purchased professional services	237,840
Purchased property services	482,370
Other operating expenses	26,008
Depreciation	677,447
Total operating expenses	1,824,645
OPERATING INCOME (LOSS)	76,464
NONOPERATING REVENUES (EXPENSES)	
Intergovernmental revenue	104,625
Investment earnings	322,732
Total nonoperating revenues (expenses)	427,357
CHANGE IN NET POSITION	503,821
TOTAL NET POSITION, BEGINNING	15,817,309
TOTAL NET POSITION, ENDING	\$ 16,321,130

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

		Grayson County Airport
CASH FLOWS FROM OPERATING ACTIVITIES  Cash received from user charges Cash payments to employees for services Cash payments for other operating expenses  Net cash provided (used) by operating activities	\$	1,901,109 (370,600) (854,853) 675,656
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Acquisition of capital assets Net cash provided (used) by capital and related financing activities		(706,088) (706,088)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES  Cash received from other governments  Net cash provided (used) by noncapital financing activities	<u>_</u>	104,625 104,625
CASH FLOWS FROM INVESTING ACTIVITIES  Interest and dividends on investments  Net cash provided (used) by investing activities	_	322,732 322,732
NET INCREASE IN CASH AND CASH EQUIVALENTS  CASH AND CASH EQUIVALENTS, BEGINNING		396,925 2,180,160
CASH AND CASH EQUIVALENTS, ENDING	\$	2,577,085
RECONCILIATION OF OPERATING INCOME TO NET CASH USED BY OPERATING ACTIVITIES Operating gain (loss) Adjustments to reconcile operating income to net cash used by operating activities: Depreciation	\$	76,464
Changes in assets and liabilities:  Decrease (increase) in due from other receivables  Decrease (increase) in prepaid expenses  Decrease (increase) in deferred outflows  Increase (decrease) in accounts payable  Increase (decrease) in accrued wages payable  Increase (decrease) in security deposits payable  Increase (decrease) in compensated absences  Increase (decrease) in net pension liability (asset)  Increase (decrease) in total OPEB liability  Increase (decrease) in deferred inflows related to pensions  Increase (decrease) in deferred inflows		677,447 (1,283,997) (16,954) 14,108 (19,046) 3,115 23,963 1,955 (28,136) 17,446 (2,071) 1,211,362
Net cash provided (used) by operating activities	\$	675,656

## STATEMENT OF FIDUCIARY NET POSITION

## ALL FIDUCIARY FUNDS

## SEPTEMBER 30, 2024

	Custodial Funds
ASSETS Cash and cash equivalents Total assets	\$ 17,151,505 17,151,505
LIABILITIES  Due to other governments  Due to individuals and organizations  Total liabilities	4,189,417 16,642 4,206,059
NET POSITION  Restricted for:  Trust beneficiaries  Individuals and organizations	11,885,291 1,060,155
Total net position	\$ 12,945,446

#### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

#### ALL FIDUCIARY FUNDS

		Custodial
ADDITIONS	-	Funds
Registry deposits	\$	9,551,462
Receipts from inmates	Ψ	998,254
State fee collections		854,979
Appellate justice system collections		14,978
Restitution collections		395,369
Hot check collections		193,206
Tax collections		287,731,494
Vehicle registration collections		39,998,085
Cash bond receipts		371,831
Investment earnings		119,240
Total additions		340,228,898
DEDUCTIONS		
Registry withdrawals		5,775,881
Inmate disbursements		244,988
Disbursements to others		758,640
State fee disbursements		854,979
Appellate justice system disbursements		14,978
Seizure disbursements		80,714
Restitution paid		395,369
Hot check disbursements		193,206
Tax disbursements		287,731,494
Vehicle registration disbursements		39,998,085
Refunds		321,881
Total deductions		336,370,215
NET INCREASE (DECREASE) IN		
FIDUCIARY NET POSITION		3,858,683
NET POSITION, BEGINNING		9,086,763
NET POSITION, ENDING	\$	12,945,446

#### NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2024

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of Grayson County, Texas (the "County"), have been prepared in conformity with generally accepted accounting principles (GAAP) for local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. These notes to the financial statements are an integral part of the basic financial statements of the County. The following is a discussion of the more significant accounting policies utilized by the County.

#### A. Reporting Entity

Accounting standards establish criteria that should be considered and evaluated along with other judgmental factors before a decision is made to include one governmental unit with another governmental unit for the purpose of issuing basic financial statements. The five criteria considered were 1) financial accountability, 2) appointment of a voting majority, 3) imposition of will, 4) financial benefit to or a burden on a primary government, and 5) financial accountability as a result of fiscal dependency.

In evaluating how to define the County for financial reporting purposes, management has considered all potential component units. The decision on whether or not to include a potential component unit in the reporting entity was made by applying the criteria set forth in the preceding paragraph.

The County is a partner in a joint venture with various local governmental units. These governments have formed the Juvenile Detention Center of Grayson, Cooke, and Fannin Counties, which provides residential services for juveniles of any County. This joint venture does not meet the criteria stated above for inclusion in the County's financial statements and has no equity interest to require its inclusion as an investment in the County's financial statements.

#### **B.** Government-wide and Fund Financial Statements

The government-wide financial statements (i.e. the statement of net position and the statement of changes in net position) report information on all of the activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and service charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements because they cannot be used for the County's operations. Major individual governmental funds and the major individual Enterprise Fund are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

The **General Fund** is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **Road and Bridge Fund** is used to account for the operation, construction and maintenance of roads and bridges. Financing is provided by a special annual property tax levy to the extent miscellaneous revenue (principally fines and fees of office) are not sufficient to provide such financing. The County is divided into four precincts; each precinct is provided with a separate budget administered by the County Commissioner elected from such precinct.

The <u>Local Provider Participation Fund</u> is used to account for the revenues from mandatory payments that may be required by the County from an institutional healthcare provider to fund certain intergovernmental transfers and indigent care programs.

The <u>American Rescue Plan Fund</u> is used to account for monies received from the Coronavirus State and Local Fiscal Recovery Fund as part of the American Rescue Plan Act that was passed by the Federal Government in response to the COVID-19 pandemic.

The <u>State Highway 289 Bonds Fund</u> is used to accumulate monies for payment of obligations related to the issuance of debt for the costs of upgrading Highway 289. Monies received through the Toll Revenue Agreement with Texas Department of Transportation are legally restricted to servicing this debt until the bond issue is retired.

The <u>Jail Expansion Project Fund</u> is used to accumulate monies from Certificates of Obligation Series 2023, which will be used to fund the expansion of the County jail in downtown Sherman, Texas.

Additionally, the County reports the following proprietary fund:

<u>Enterprise Funds</u> account for the operation of the North Texas Regional Airport. All activities necessary to provide for the Airport's services are accounted for in this fund, including, but not limited to, administration, operations, and maintenance.

Additionally, the County reports the following fiduciary fund types:

<u>Custodial funds</u> account for monies held for various agencies and entities, but not held in a trust.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenue. Likewise, general revenue includes all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Enterprise Fund are charges to customers for sales and services. Operating expenses for the Enterprise Fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

#### D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Equity

#### 1. Cash and Investments

Cash includes amounts in demand deposit and savings accounts, as well as short-term investments with a maturity date within three months of the date acquired by the County.

The County is legally permitted to purchase as investments or collateralize deposits with the following types of instruments: (1) obligations of the United States or its agencies; (2) direct obligations of the State of Texas or its agencies; (3) other obligations, the principal of and interest on which are unconditionally guaranteed or insured by the State of Texas or the United States; (4) obligations of states, agencies, counties, cities and other political subdivisions of any state having an investment quality rating of A; (5) certificates of deposit issued by state or national banks domiciled in Texas that are guaranteed or insured by the Federal Deposit Insurance Corporation or secured by obligations described in (1) through (4) above; and (6) fully collateralized direct repurchase agreements.

#### 2. Inventories and Prepaid Items

Inventories of supplies are no longer maintained on hand. Supplies are expensed when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### 3. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All trade and property tax receivables are shown net of an allowance for uncollectibles. Trade accounts receivable in excess of sixty days comprise the trade accounts receivable allowance for uncollectibles. The property tax receivable allowance is based on historical collection experience.

Property taxes are levied prior to October 1 of each year and become delinquent on the subsequent February 1. Delinquent real property taxes are expected to be collected, as these delinquent amounts are a lien against the related property until paid. These amounts are classified as noncurrent and are reflected on the balance sheets of the related funds. A corresponding balance is reflected as deferred revenue as these amounts are not available spendable resources.

Collections of the current year's levy are reported as current revenue if received by September 30 (within 8 months of the January 31 due date). Collections received thereafter are reported as delinquent tax revenue.

#### 4. Leases and Subscription-based Information Technology Arrangements

The County is a participant in noncancellable leases of equipment and subscription-based IT arrangements (SBITAs). The County recognizes liabilities and intangible right-to-use assets (assets) in the government-wide financial statements.

At the commencement of a lease or SBITA, the County initially measures a liability at the present value of payments expected to be made during the term of the agreement. Subsequently, the liability is reduced by the principal portion of payments made. The asset is initially measured as the initial amount of the liability, adjusted for payments made at or before the agreement's commencement date, plus certain initial direct costs. Subsequently, the asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases and SBITAs include how the County determines (1) the discount rate it uses to discount the expected payments to present value, (2) agreement term, and (3) agreed-upon payments.

- The County uses the interest rate charged by the vendor as the discount rate. When the interest rate charged by the vendor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate.
- The agreement term includes the noncancellable period of the lease or SBITA.
- The payments included in the measurement of the liability are composed of fixed payments and purchase option price that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its leases and SBITAs and will remeasure the assets and liabilities if certain changes occur that are expected to significantly affect the amount of the liabilities.

Lease and SBITA assets are reported with other capital assets and the liabilities are reported with long term debt on the statement of net position.

#### The County as a Lessor

The County is a lessor in several lease arrangements. Accounting standards require the lessor to recognize a lease receivable at the present value of lease payments anticipated to be received during the lease term, reduced by any provisions for estimated uncollectible amounts. A deferred inflow is recorded at the initial value of the lease receivable, plus the amount of any payments received at or before the commencement of the least term that relate to future periods. The County continues to report the underlying lease asset in its financial statements.

The County reports lease revenue systematically over the term of the lease. Interest revenue is calculated using the discount rate on each lease receivable in subsequent financial reporting periods.

#### 5. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g. roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition cost, which is the price that would be paid to acquire an asset with equivalent service potential at the acquisition date.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Property, plant and equipment are depreciated using the straight-line method over the following useful lives:

Assets	Years
Buildings	20 - 50
Improvements	5 - 50
Equipment	5 - 20
Infrastructure	35 - 125
Right-to-use equipment	5 - 20
Right-to-use subscriptions	3 - 5

#### 6. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County has the following items that qualify for reporting in this category.

- Deferred charge on refunding A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.
- Pension and OPEB contributions after measurement date These contributions are deferred and recognized in the following fiscal year.
- Difference in expected and actual pension experience This difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.
- Changes in actuarial assumptions The changes are deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an consumption of net assets or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has the following items that qualify for reporting in this category.

- Unavailable revenue is reported only in the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.
- Difference in expected and actual pension experience This difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.
- Difference in projected and actual earnings on pension liability The difference is deferred and amortized over a closed five-year period.

 Changes in actuarial assumptions – The changes are deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date

#### 7. Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Accrued sick pay benefits are lost upon termination. The maximum amount of vacation leave that can be carried over at the end of the calendar year is 160 hours. Time in excess of the 160-hour limit will not be advanced to the next calendar year. Payments in lieu of accrued vacation may be made from the elected official's budget for time in excess of the 160-hour limit if approved by Commissioners' Court. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements.

#### 8. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. In the fund financial statements, the face amount of debt issued is reported as other financing sources for the governmental fund types. For governmental fund types, bond premiums and discounts, as well as issuance costs, are recognized during the current period. Bond proceeds are reported as another financing source. Issuance costs, even if withheld from the actual net proceeds received, are reported as expenditures. For proprietary fund types, bond premiums and discounts, as well as issuance costs, are charged to current operations rather than being deferred and amortized due to the relatively immaterial effect on the basic financial statements taken as a whole.

#### 9. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expenses, information about the Fiduciary Net Position of the Texas County and District Retirement System (TCDRS) and additions to/deductions from TCDR's Fiduciary Net Position have been determined on the same basis as they are reported by TCDRS. For the purpose, plan contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### 10. Other Post-Employment Benefits

For purposes of measuring the total OPEB liability, related deferred outflows and inflows of resources, and total OPEB expense under the retiree health plan, information about the plan is obtained from a report prepared for the County by the consulting actuary, GRS.

#### 11. Net Position Flow Assumption

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are to be applied. It is the County's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### 12. Fund Balance Flow Assumption

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### 13. Fund Balance Classification

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Nonspendable: This classification includes amounts that cannot be spent because they
  are either (a) not in spendable form or (b) are legally or contractually required to be
  maintained intact. Nonspendable items are not expected to be converted to cash or
  are not expected to be converted to cash within the next year.
- Restricted: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed: This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by court resolution of the Commissioners' Court, the County's highest level of decision-making authority. These amounts cannot be used for any other purpose unless the Commissioners' Court removes or changes the specified use by taking the same type of action that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.
- Assigned: This classification includes amounts that are constrained by the County's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the County Auditor.
- Unassigned: This classification includes the residual fund balance for the General Fund.
   The unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of assigned fund balance amounts.

#### 14. Net Position

Net position represents the difference between assets, liabilities, and deferred outflows/inflows of resources. (Net investment in capital assets, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds.) Net position is reported as restricted when there are limitations improved on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

#### II. DETAILED NOTES ON ALL FUNDS

#### A. Cash and Investments

#### Legal and Contractual Provisions Governing Deposits and Investments

The funds of the County must be deposited and invested under the terms of a depository contract, contents of which are set out in the *Depository Contract Law*. The depository bank places approved pledged securities for safekeeping and trust with the County's agent bank in an amount sufficient to protect County funds, on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation (FDIC) Insurance.

At September 30, 2024, the total reported value of the County's deposits (cash, certificates of deposit, and interest-bearing savings accounts included in temporary investments) was:

			Weighted Average
	Re	ported Value	Maturity (Days)
Cash Deposits	\$	52,592,586	n/a
Simmons Bank - CDARS		1,141,690	248
Texas Connect		2,013,741	31
Logic		26,337,368	46
Total	<u>\$</u>	82,085,385	
Portfolio weighted average maturity			53

The Public Funds Investment Act (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment pools, (9) guaranteed investment contracts, (10) and common trust funds. The Act also requires the County to have independent auditors perform test procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

Investments for the County are reported at fair value, except for the position in investment pools. The County's investment in pools are reported at the net asset value per share (which approximates fair value) even though it is calculated using the amortized cost method.

TexPool and Logic have a redemption notice period of one day and may redeem daily. The investment pool's authority may only impose restrictions on redemptions in the event of a general suspension of trading on major securities markets, general banking moratorium or national state of emergency that affects the pool's liquidity.

#### **Policies Governing Deposits and Investments**

In compliance with the Public Funds Investment Act, the County has adopted a deposit and investment policy. That policy addresses the following risks:

**Custodial Credit Risk – Cash Deposits:** This is the risk that in the event of bank failure, the County's deposits may not be returned to it. The County's investment policy requires that all County funds be collateralized or insured consistent with federal and state law and the current bank depository contract through either FDIC insurance coverage or with obligations of the United States or its agencies and instrumentalities. The County was not exposed to custodial credit risk since its deposits at year-end and during the year ended September 30, 2024, were covered by depository insurance or by pledged collateral held by the County's agent bank in the County's name.

**Custodial Credit Risk – Investments:** This is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments are subject to custodial credit risk only if they are evidenced by securities that exist in physical or book entry form; thus, positions in external investment pools are not subject to custodial credit risk because they are not evidenced by securities that exist in physical or book entry form.

**Other Credit Risk:** There is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As of September 30, 2024, TexPool's investment credit quality rating was AAAm and LOGIC's investment credit quality rating was Aaa/MRI+ as rated by Standard & Poor's.

#### **B.** Property Taxes

Property subject to taxation consists of real property and certain personal property situated in the County. Certain properties of religious, educational and charitable organizations, including the federal government and the State of Texas, are exempt from taxation. Additionally, there are other exemptions, in arriving at the total assessed valuation of property subject to County taxation. The valuations are subject to countywide revaluation every year. The effective tax rate is computed based upon the previous year's total assessed valuation.

Portions of the adopted tax rate are assessed and designated for specific purposes. These designated tax revenues are deposited into funds created for the accumulation and disbursement of these revenues. The following schedule details the components of the 2023 tax rate allocated to each fund:

	 Rate Per \$100
Road and bridge fund (special revenue) Permanent improvement fund (capital projects) Debt Service General fund	\$ 0.041844 0.000612 0.023491 0.239153
Total	\$ 0.305100

Ad valorem taxes are levied prior to October 1 and are due and payable from October 1 of the year in which levied until January 31 of the following year without interest or penalty. Taxes become delinquent February 1 of each year and are subject to simple interest of 12% per annum, plus a 6% penalty for the first calendar month such taxes are delinquent, plus an additional 2 percent each month thereafter not to exceed 12%.

Taxes on real property attach as an enforceable lien as of January 1 and are a lien against such property until paid. The County may foreclose on real property upon which it has a lien for unpaid taxes. Delinquent taxes on property not otherwise collected are generally paid when there is a sale or transfer of the title to the property. Any liens and subsequent suits against the taxpayer for payment of delinquent personal property taxes are barred unless instituted within four years from the time such taxes become delinquent. Unlike real property, the sale or transfer of most personal property does not require any evidence that taxes thereon are paid.

#### C. Capital Assets

Capital assets activity for the year ended September 30, 2024, are as follows:

	Beginning Balance	 Additions	assifications/ Deletions	Ending Balance
<b>Governmental activities:</b> Capital assets, not being depreciated:				
Land Construction in progress	\$ 3,460,349 2,013,698	\$ - 794,914	\$ - -	\$ 3,460,349 2,808,612
Total assets not being depreciated	 5,474,047	 794,914	 	 6,268,961
Capital assets, being depreciated: Infrastructure Buildings Improvements other than buildings Right-to-use subscriptions Machinery and equipment	104,118,229 29,728,931 1,093,916 442,224 27,808,300	869,627 - 19,966 192,403 2,402,900	 (320,006) - (38,547) - (788,861)	104,667,850 29,728,931 1,075,335 634,627 29,422,339
Total capital assets being depreciated	 163,191,600	 3,484,896	 (1,147,414)	 165,529,082
Less accumulated depreciation: Infrastructure Buildings Improvements other than buildings Right-to-use subscriptions Machinery and equipment	 (98,778,657) (21,817,651) (744,908) (48,399) (20,109,114)	 (813,863) (656,630) (48,429) (148,390) (1,763,257)	 320,006 - 39,662 - 756,049	 (99,272,514) (22,474,281) (753,675) (196,789) (21,116,322)
Total accumulated depreciation	 (141,498,729)	 <u>(3,430,569</u> )	 1,115,717	(143,813,581)
Total capital assets being depreciated, net	 21,692,871	 54,327	 (31,697)	 21,715,501
Governmental activities capital assets, net	\$ 27,166,918	\$ 849,241	\$ (31,697)	\$ 27,984,462

	Beginning Balance	A	Additions	D	eletions	Ending Balance
Business-type activities:	 					
Capital assets, not being depreciated:	2 222 425					0.000 406
Land	\$ 2,829,106	\$		\$		\$ 2,829,106
Total assets not being depreciated	 2,829,106					 2,829,106
Capital assets, being depreciated:						
Infrastructure	29,733,931		94,045		-	29,827,976
Buildings	6,284,964		-		-	6,284,964
Improvements other than buildings	426,886		559,981		-	986,867
Machinery and equipment	 507,287		52,062			 559,349
Total capital assets being depreciated	 36,953,068		706,088			 37,659,156
Less accumulated depreciation:						
Infrastructure	(20,672,227)		(505,487)		-	(21,177,714)
Buildings	(5,139,302)		(58,639)		-	(5,197,941)
Improvements other than buildings	(87,431)		(67,405)			(154,836)
Machinery and equipment	 (319,801)		(45,916)			 (365,717)
Total accumulated depreciation	 (26,218,761)		(677,447)		-	 (26,896,208)
Total capital assets being						
depreciated, net	 10,734,307		28,641			 10,762,948
Business-type activities capital						
assets, net	\$ 13,563,413	\$	28,641	\$	-	\$ 13,592,054

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 503,829
Judicial	17,404
Public safety	1,180,382
Health and welfare	57,380
Highways and streets	1,671,574
Total	<u>\$ 3,430,569</u>
Business-type activities:	
Airport	<u>\$ 677,447</u>
Total	\$ 677,447

#### D. <u>Interfund Receivables</u>, <u>Payables</u>, <u>Advances and Transfers</u>

Interfund balances during the year ended September 30, 2024, consisted of the following amounts:

Receivable Fund	Receivable Fund Payable Fund		Amount			
General	Nonmajor governmental	\$	172,193			

These balances resulted from the time lag between the dates that 1) interfund goods and services are provided on reimbursable expenditures occur, 2) transactions are recorded in the account system, and 3) payments between funds are made.

Interfund advances during the year ended September 30, 2024, consisted of the following amounts:

Receivable Fund	Receivable Fund Payable Fund	
		÷ 4.472.047
General	Nonmajor governmental	\$ 1,172,047

The amounts payable to the General Fund relate to working capital loans made to the Detention Center Renovation Fund.

Interfund transfers during the year ended September 30, 2024, consisted of the following amounts:

Transfer From	Transfer To		Amount	Explanation
General fund	Nonmajor governmental	\$	462,030	Supplement fund resources
American Rescue Plan	General fund		465,410	Reimburse grant expenditures
Nonmajor governmental	Nonmajor governmental	_	165,321	Supplement fund resources
Total		\$	1,092,761	

#### E. Leases Receivable

The County has entered into various leases for buildings, land, and hangar space as a lessor. The leases carry interest rates ranging from 0.25% to 4.26% and monthly payment amounts range from \$97 to \$16,500.

Principal and interest receipts to maturity are as follows:

Year Ending	Business-ty	pe Activities	Governmen		
September 30,	Principal	Interest	Principal	Interest	Total
2025	\$ 1,380,741	\$ 219,883	\$ 71,441	\$ 18,559	\$ 1,690,624
2026	1,143,402	196,668	72,598	17,402	1,430,070
2027	1,096,846	177,737	73,774	16,226	1,364,583
2028	905,829	159,505	74,969	15,031	1,155,334
2029	798,539	142,948	76,183	13,817	1,031,487
2030 - 2034	2,826,071	514,933	399,826	50,174	3,791,004
2035 - 2039	939,328	348,667	418,260	16,741	1,722,996
2040 - 2044	636,839	274,917	=	=	911,756
2045 - 2049	586,649	212,801	=	=	799,450
2050 - 2054	432,124	163,807	=	=	595,931
2055 - 2059	429,201	124,263	=	=	553,464
2060 - 2064	451,694	82,763	=	=	534,457
2065 - 2069	491,130	38,595	=	=	529,725
2070 - 2074	156,574	2,344			158,918
Total	<u>\$ 12,274,967</u>	<u>\$ 2,659,831</u>	<u>\$ 1,187,051</u>	<u>\$ 147,950</u>	\$ 16,269,799

#### F. Investments in Joint Venture

The Cooke, Fannin, and Grayson County Juvenile Detention Center (Detention Center) was established under an interlocal agreement between the three participating counties (Participants) dated July 13, 1983. The Center provides probation, detention and diagnostic services for juveniles under the jurisdiction of the Participants and is available to other entities on a fee basis. The Detention Center is managed by a board of directors, which is composed of seven members, three appointed by the Commissioners of Grayson County, and two members each appointed by the Commissioners of Cooke and Fannin Counties, respectively. The Detention Center was constructed with grant funds and amounts contributed by the three Participants. Grayson County has been recognized as the administrative entity for financial activities and personnel support and benefits by contract dated October 31, 1983. All costs associated with the Detention Center after applicable charges and grants are shared by the Participants and are allocated as follows: Cooke, 20%; Fannin, 20%; and Grayson, 60%. The County has an ongoing financial responsibility because the Detention Center's continued existence depends upon the continual funding by its members. The Detention Center does not have stock and the members do not have an explicit, measurable right to the net resources of the Detention Center; therefore, no equity interest exists.

Complete financial statements of the individual joint venture can be obtained from its administrative office as follows: Cooke, Fannin and Grayson County, Juvenile Detention Center, 86 Dyess Street, Denison, Texas 75020.

#### G. Long-term Debt

#### Pass-through Toll Revenue and Limited Tax Bonds

On February 1, 2007, Grayson County issued \$63,725,000 of Pass-through Toll Revenue and Limited Tax Bonds, Series 2007 (the "Bonds"). The Bonds were issued pursuant to the authority granted to the County by Chapter 1479, Texas Government Code, as amended; and the "Order Authorizing the Issuance of Grayson County, Texas Pass-through Toll Revenue and Limited Tax Bonds, Series 2007" adopted by the Commissioners' Court on January 22, 2007, (the "Order"). The Order authorizes the issuance of the Bonds payable in whole or in part from payments (the "Payments") received by the County pursuant to a Pass-through Toll Agreement effective as of November 17, 2006, (the "Agreement") between the County and the Texas Department of Transportation (the "Department"), an agency of the State of Texas charged with administering state and federal funds for highway construction and maintenance.

Proceeds from the sale of the Bonds were used for (i) designing, developing, financing, constructing, extending, expanding or improving a non-toll project or facility for State Highway 289, a part of the state highway system located in the County, (ii) capitalizing a portion of the interest on the Bonds, and (iii) paying the costs of issuing the Bonds.

In June 2012 and March 2013, the County issued Pass-through Toll Revenue and Limited Tax Refunding Bonds, Series 2012 and Series 2013, respectively. The bonds were issued to refund the Series 2007 bonds mentioned above and carry interest rates ranging from 3.0% to 5.0% and 1.62% and 4.5%, respectively. The Bonds were issued pursuant to the authority granted to the County by Chapter 1479, Texas Government Code, as amended; Chapter 1207, Texas Government Code, as amended; and an Order adopted by the Commissioners Court of the County. The Bonds are obligations of the County which are payable in whole or in part from a first lien on the Payments, including the pledged revenues and the payments, and are further secured by the County's pledge of an ad valorem tax upon all taxable property within the County to the extent the Security is not sufficient. It should be noted that the Series 2012 bond matured during fiscal year 2022, therefore any maturity schedules will only reflect the Series 2013 bond.

#### **Combination Tax and Revenue Certificates of Obligation**

#### Certificate of Obligation, Series 2018

In October 2018, Grayson County issued \$9,415,000 of Combination Tax and Revenue Certificates of Obligation, Series 2018. The Bonds were issued pursuant to the general laws of the State of Texas, including Subchapter C of Chapter 271, Texas Local Government Code, as amended, Chapter 502, Texas Transportation Code, and an order adopted by the Commissioners Court of the County. The certificates constitute direct obligations of the County, payable from a combination of the (i) levy and collection of a direct and continuing ad valorem tax on all taxable property within the County and (ii) limited pledge (not to exceed \$1,000) of the revenues the County receives from vehicle registration fees authorized pursuant to Chapter 502, Texas Transportation Code.

The Certificates are being issued for the purpose of paying contractual obligations for constructing or improving any road in the County and paying costs of issuance.

#### Certificate of Obligation, Series 2023

In June 2023, Grayson County issued \$22,715,0000 of Combination Tax and Revenue Certificates of Obligation, Series 2023. The Bonds were issued pursuant to the general laws of the State of Texas, including Subchapter C of Chapter 271, Texas Local Government Code, as amended and an order adopted by the Commissioners Court of the County. The certificates constitute direct obligations of the County, payable from the levy and collection of a direct and continuing ad valorem tax on all property within the County.

The Certificates are being issued for the purpose of paying contractual obligations for expanding, renovating, repairing, improving, and equipping the existing county jail.

#### Remedy in the Event of Default

Should the County default on the Certificates noted above, the registered owners of the Certificates only practical remedy is a mandamus or mandatory injunction proceeding to compel the County to levy, assess, and collect an annual ad valorem tax sufficient to pay principal of and interest on the Certificates as they become due.

#### **Debt Service Requirements**

Annual debt service requirements to maturity for the Pass-through Revenue and Limited Tax Bonds, Series 2013 are as follows:

Year Ending	Governmenta	Total	
September 30,	Principal	Interest	Requirements
2025	5,115,000	261,150	5,376,150
2026	5,295,000	79,425	5,374,425
Total	\$ 10,410,000	\$ 340,57 <u>5</u>	<u>\$ 10,750,575</u>

Annual debt service requirements to maturity for the Combination Tax and Revenue Certificates of Obligations, Series 2018 are as follows:

Year Ending	Governmenta	Total	
September 30,	Principal	Interest	Requirements
2025	980,000	166,200	1,146,200
2026	1,015,000	127,000	1,142,000
2027	1,060,000	86,400	1,146,400
2028	1,100,000	44,000	1,144,000
Total	\$ 4,155,000	<u>\$ 423,600</u>	<u>\$ 4,578,600</u>

Annual debt service requirements to maturity for the Combination Tax and Revenue Certificates of Obligations, Series 2023 are as follows:

Year Ending	Government	Total	
September 30,	Principal	Interest	Requirements
2025	1,370,000	1,073,250	2,443,250
2026	1,445,000	1,004,750	2,449,750
2027	1,515,000	932,500	2,447,500
2028	1,590,000	856,750	2,446,750
2029-2033	15,545,000	2,407,250	17,952,250
Total	\$ 21,465,000	\$ 6,274,500	\$ 27,739,500

#### **Subscriptions Payable**

In 2024, the County had 4 active subscriptions. The subscriptions have payments that range from \$16,000 to \$91,080 and interest rates that range from 2.43% to 3.74%. As of September 30, 2024, the total combined value of the subscription liability is \$338,199, and the total combined value of the short-term subscription liability is \$139,076. The combined value of the right to use asset, as of September 30, 2024 of \$634,627 with accumulated amortization of \$196,789 is included within the subscription class activities table found below. The subscriptions had \$0 of variable payments and \$0 of Other Payments, not included in the subscription liability, within the fiscal year.

Annual debt service requirements to maturity for the subscriptions are as follows:

Year Ending	Governmental Activities					Total		
September 30,		Principal		Interest	Re	quirements		
2025		139,076		9,204		148,280		
2026		110,422		5,358		115,780		
2027		88,703		2,379		91,082		
Total	\$	338,201	\$	16,941	\$	355,142		

#### **Financed Purchases**

The County has financed the purchase of equipment for each of its Road & Bridge precincts and Justice Center. The financing arrangements mature from fiscal years 2025 to 2027 and carry interest rates ranging from 2.34% - 6.95%. Annual payments range from \$33,526 to \$291,420.

Annual debt service requirements to maturity for the financed purchases are as follows:

Year Ending	 Government	Total			
September 30,	Principal Interest			Re	quirements
2025	\$ 698,506	\$	57,528	\$	756,034
2026	164,532		16,902		181,434
2027	 127,894		8,173		136,067
Total	\$ 990,932	\$	82,603	\$	1,073,535

#### **Changes in Long-term Liabilities**

Long-term liability activity for the year ended September 30, 2024, is as follows:

Description		Beginning Balance	 Additions	R	letirements	 Ending Balance		Oue within One year
Governmental activities:								
Pass-through toll revenue and limited tax refunding bonds, Series 2013	\$	15,315,000	\$ -	\$	4,905,000	\$ 10,410,000	\$	5,115,000
Combination Tax and Revenue Certificates of Obligation, Series 2018		5,095,000	-		940,000	4,155,000		980,000
Combination Tax and Revenue Certificates of Obligation, Series 2023		22,715,000	-		1,250,000	21,465,000		1,370,000
Premium on pass-through toll revenue and limited tax bonds		3,258,273	<del>-</del>		508,989	2,749,284		-
Financed purchases Subscriptions		728,070 341,146	808,097 191,403		545,235 194,348	990,932 338,201		698,506 139,076
Compensated absences Governmental activities	_	1,381,743	 1,998,888		2,020,470	 1,360,161	_	340,040
long-term liabilities	\$	48,834,232	\$ 2,998,388	\$	10,364,042	\$ 41,468,578	\$	8,642,622
Business-type activities:								
Compensated absences Business-type activities	\$	15,782	\$ 14,051	\$	12,096	\$ 17,737	\$	4,434
long-term liabilities	\$	15,782	\$ 14,051	\$	12,096	\$ 17,737	\$	4,434

The compensated absences liability attributable to the governmental activities will be liquidated primarily by the General Fund.

#### H. Disaggregation of Receivables

Receivables on the fund financial statements at September 30, 2024, are as follows:

	General		Road and Bridge	 cal Provider articipation		State Highway 289 Bonds	Go	Other overnmental	G	Total Sovernmental Activities
Governmental activities: Property taxes Accounts Accrued interest Leases Intergovernmental	\$ 2,411,827 532,129 - - - 68,520	\$	349,092 1,834,715 - - 100,300	\$ 701,098 - - -	\$	- - - - 10,563,250	\$	146,394 1,017,524 1,590 1,187,051 683,652	\$	2,907,313 4,085,466 1,590 1,187,051 11,415,722
Gross receivable Less: allowance for uncollectibles	3,012,476 (1,468,137)	_	2,284,107 (1,468,369)	701,098	_	10,563,250	_	3,036,211 (214,140)		19,597,142 (3,150,646)
Total	\$ 1,544,339	\$	815,738	\$ 701,098	\$	10,563,250	\$	2,822,071	\$	16,446,496

#### I. Federal Arbitrage

The Tax Reform act of 1986 instituted certain arbitrage restrictions consisting of complex regulations with respect to issuance of tax-exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service (IRS) at least every five years for applicable bond issues. Accordingly, there is the risk that if such calculations are not performed, or not performed correctly, it could result in a substantial liability to the County. The County has engaged an arbitrage consultant to perform the calculations in accordance with IRS rules and regulations and the County has reported an arbitrage liability at year end in the amount of \$741,687.

#### J. Commitments and Contingencies

#### **Contingent Liabilities**

The County is in compliance with all terms of bond indenture agreements, all contracts, and federal, state and local laws and regulations. The various federal and state financial awards and contracts in which the County participates are subject to program compliance audits. The audits of these programs have not yet been accepted by the granting agencies. The amount, if any, which may be disallowed, cannot be determined at this time, although the County expects such amounts, if any, to not be material. Accordingly, no liabilities have been accrued as a contingency related to compliance matters.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County's counsel the resolution of these matters will not have a material adverse effect on the financial condition of the government.

#### **Economic Development Agreement**

The County negotiates property tax abatement agreements on an individual basis. The County has tax abatements with twelve entities as of September 30, 2024:

	Percent abated during	Dollar amount abated during
Purpose	fiscal year	fiscal year
Taxpayer will build 120 room hotel with a 23,000 sq/ft converence center.	100%	\$ 44,081
Taxpayer commits to continued local development.	46%	401,267
Taxpayer commits to improvements to property within Industrial Reinvestment Zone.	45%	11,875
Taxpayer will invest up to \$6 milion for facilities, equipment and personal property	40%	10,625
Taxpayer invest a minimum of \$6 million.	40%	6,068
Taxpayer will invest and \$20 - \$30 million in real property in the County and \$120 million in equipment.	55%	169,760
Taxpayer will invest \$50 million in improvements and add 100 new employees.	50%	56,766
Taxpayer will invest $$10 - $12$ million in real property and personal property in the County.	50%	9,727
Total		<u>\$ 710,169</u>

#### K. <u>Defined Benefit Pension Plan</u>

#### **Plan Description**

The County participates in a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System ("TCDRS"). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent, multiple-employer, public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS issues a publicly available annual comprehensive financial report that can be obtained at <a href="https://www.tcdrs.org">www.tcdrs.org</a>.

All full and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.

#### **Benefits Provided**

TCDRS provides retirement, disability and survivor benefits for all of eligible employees. Benefit terms are established by the TCDRS Act. The benefit terms may be amended as of January 1, each year, but must remain in conformity with the act.

Members can retire at age 60 and above with 8 or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after eight years of service but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

#### Employees covered by benefit terms

At the December 31, 2023 valuation and December 31, 2023 measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	383
Inactive employees entitled to but not yet receiving benefits	583
Active employees	572
Total	1,538

#### **Contributions**

The contribution rates for employees in TCDRS are either 4%, 5%, 6%, or 7% of employee gross earnings, as adopted by the employer's governing body. Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Under the state law governing TCDRS, the contribution rate for each entity is determined annually by the actuary and approved by the TCDRS Board of Trustees. The replacement life entry age actuarial cost method is used in determining the contribution rate. The actuarially determined rate is the estimated amount necessary to fund benefits in an orderly manner for each participate over his or her career so that sufficient funds are accumulated by the time benefit payments begin, with an additional amount to finance any unfunded accrued liability.

Employees for the County were required to contribute 4% of their annual gross earnings during the fiscal year. The contribution rates for the County were 9.07% and 9.24% in calendar years 2023 and 2024, respectively. The County's contributions to TCDRS for the year ended September 30, 2024, were \$3,342,952 and were equal to the required contributions.

#### **Net Pension Liability**

The County's Net Pension Liability (NPL) was measured as of December 31, 2023, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

#### **Actuarial Assumptions**

The Total Pension Liability in the December 31, 2023, actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.50% per year Overall payroll growth 3.00% per year

Investment rate of return 7.50% (Gross of administrative expenses)

Mortality rates for active members, retirees, and beneficiaries were based on the following:

Depositing members 135% of Pub-2010 General Employees Amount-Weighted Mortality

Table for males and 120% Pub-2010 General Employees Amount-Weighted Mortality Table for females, both projected with 100% of

the MP-2021 Ultimate scale after 2010.

Service retirees, beneficiaries 135% of Pub-2010 General Retirees Amount-Weighted Mortality and non-depositing members Table for males and 120% Pub-2010 General Retirees Amount-

Table for males and 120% Pub-2010 General Retirees Amount-Weighted Mortality Table for females, both projected with 100% of

the MP-2021 Ultimate scale after 2010.

Disabled retirees 160% of Pub-2010 General Disabled Retirees Amount-Weighted

Mortality Table for males and 125% Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

The actuarial assumptions that determined the total pension liability as of December 31, 2023, were based on the results of an actuarial experience study for the period January 1, 2017 through December 31, 2020, except for mortality assumptions. The economic assumptions were reviewed at the March 2021 TCDRS Board of Trustees meeting and revised assumptions were adopted.

The long-term expected rate of return on pension plan investments is 7.50%. The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the TCDRS Board of Trustees. The application of the investment return assumption was changed for purposes of determining plan liabilities in the 2018 actuarial valuation. All plan liabilities are now valued using an 7.60% discount rate. Previously, some liabilities were valued using a 8% discount rate and others were valued using a 9% discount rate.

The long-term expected rate of return on TCDRS is determined by adding inflation to expected long-term real returns, and reflecting expected volatility and correlation. The capital market assumptions and information below are based on January 2023 information for a 10-year time horizon. The valuation assumption for long-term expected return is re-assessed at a minimum of every four years and is set based on a 30-year time horizon; the most recent analysis was performed in 2023. The target allocation and best estimates of geometric real rates return for each major asset class are summarized in the following table:

Geometric Real

Asset Class	Benchmark	Target Allocation (1)	Rate of Return (Expected minus Inflation) (2)
US Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.75%
Global Equities	MSCI World (net) Index	2.50%	4.75%
International Equities - Developed	MSCI World Ex USA (net) Index	5.00%	4.75%
International Equities - Emerging	MSCI Emerging Markets Standard (net) Index	6.00%	4.75%
Investment-Grade Bonds	Bloomberg U.S. Aggregate Bond Index	3.00%	2.35%
Strategic Credit	FTSE High-Yield Cash-Pay Index	9.00%	3.65%
Direct Lending	Morningstar LSTA US Leveraged Loan TR USD Index	16.00%	7.25%
Distressed Debt	Cambridge Associates Distressed Securities Index (3)	4.00%	6.90%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	2.00%	4.10%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	5.20%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index (4)	6.00%	5.70%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index (5)	25.00%	7.75%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	3.25%
Cash Equivalents	90-Day U. S. Treasury	2.00%	0.60%

 $<sup>^{\</sup>scriptscriptstyle (1)}$  Target asset allocation adopted at the March 2024 TCDRS Board meeting.

#### Discount Rate

The discount rate used to measure the Total Pension Liability was 7.6%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statue. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the Total Pension Liability.

<sup>(2)</sup> Geometric real rates of return equal the expected return for the asset class minus the assumed inflation rate of 2.2%, per Cliffwater's 2024 capital market assumptions.

<sup>(3)</sup> Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

<sup>(4)</sup> Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

<sup>(5)</sup> Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

#### Changes in the Net Pension Liability

	Increase (Decrease)					
	Total Pension Plan Fiduciary Net Pension					Net Pension
		Liability		Net Position		Liability
		(a)		(b)		(a) - (b)
Balance at 12/31/2022		144,264,871	\$	134,625,061	\$	9,639,810
Changes for the year:						
Service cost		2,996,553		-		2,996,553
Interest on total pension liability (1)		10,912,077		-		10,912,077
Effect of economic/demographic gains or losses		135,890		-		135,890
Refund of contributions		(289,664)		(289,664)		-
Benefit payments		(7,150,173)		(7,150,173)		-
Administrative expenses		-		(76,332)		76,332
Member contributions		-		1,348,769		(1,348,769)
Net investment income		-		14,765,354		(14,765,354)
Employer contributions		-		3,058,338		(3,058,338)
Other <sup>(2)</sup>	_		_	(98,50 <u>5</u> )		98,505
Balance at 12/31/2023	\$	150,869,554	\$	146,182,848	\$	4,686,706

<sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

In governmental activities, the net pension liability is typically liquidated by the General Fund.

#### Sensitivity Analysis

The following presents the net pension liability of the County, calculated using the discount rate of 7.6%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.6%) or 1-percentage-higher (8.6%) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	6.6%	7.6%	8.6%
Total pension liability	\$ 170,232,408	\$ 150,869,554	\$ 134,634,330
Fiduciary net position	146,182,848	146,182,848	146,182,848
Net pension liability/(asset)	\$ 24,049,560	\$ 4,686,706	<u>\$ (11,548,518</u> )

#### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately issued TCDRS financial report. The report may be obtained on the Internet at www.tcdrs.org.

## Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2024, the County recognized pension expense of \$1,534,912.

<sup>(2)</sup> Relates to allocation of system-wide items.

At September 30, 2024, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows	Inflows
	of Resources	of Resources
Differences between expected and actual economic experience	\$ 124,158	\$ 194,024
Changes in actuarial assumptions	-	83,212
Difference between projected and actual investment earnings	403,585	=
Contributions subsequent to the measurement date	2,395,489	
Total	\$ 2,923,232	\$ 277,236

\$2,395,489 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2025. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expenses as follows:

	Year Ended	
_	September 30,	
	2025	\$ (1,274,002)
	2026	(517,460)
	2027	2,972,675
	2028	(930,706)

#### L. Postemployment Benefits Other Than Pensions (OPEB) - Retiree Health Plan

**Plan Description.** The County provides certain health care benefits through a single-employer defined benefit Other Postemployment Benefit (OPEB) plan as defined by GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits other Than Pensions. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. Regular, fulltime employees are eligible to participate in the health care plan as a retiree at a rate that is subsidized by the County. The retiree pays from 35% to 70% of the premium, depending on the plan in which they participate. Members are eligible at any age with 30 years of service or at age 60 with 8 years of service, or if the retiree's age plus service equals 75. Spouses and dependents of eligible retirees are also eligible.

**Benefits and Contributions.** When a regular, fulltime employee retires they are eligible to continue to participate in the County's group health insurance plan up until age 65. Members who terminate employment prior to retirement are not eligible for retiree health care benefits. Retirees are eligible for health care until they become Medicare eligible. The retiree pays full Medicare premiums. Retirees who decide to opt-out for the health care plan are not eligible to opt back in when coverage from another entity ceases. As of January 1, 2020, the County ended the Medicare Supplement Plan for Post 65 Retirees.

Retirees are responsible for payment of premiums for any dependent coverage, and the County pays a portion of the retirees premiums. The County's contributions to the OPEB for the year ended September 30, 2024, were \$572,233, which equal benefit payments for retirees.

The number of employees currently covered by the benefit terms is as follows:

Inactive employees or beneficiaries currently receiving benefits	38
Active members	480
Total	518

#### **Actuarial Methods and Assumptions**

Significant methods and assumptions were as follows:

Actuarial Valuation Date December 31, 2023 Actuarial Cost Method Individual Entry Age Normal Inflation Rate 2.50% Salary Increases 0.40% to 5.25%, not including wage inflation of 3.00% Based on the experience study covering the four-year Demographic Assumptions period ending December 31, 2020 as conducted for the Texas County and District Retirement System (TCDRS). For healthy retirees, the Pub-2010 General Retirees Mortality Tables for males and females are used with male rates multiplied by 135% and female rates multiplied by 120%. Those rates are projected on a fully generational basis based on 100% of the ultimate rates of mortality improvement scale MP-2021. Health care cost trend rates Initial rate of 7.20% declining to an ultimate rate of 4.25% after 15 years.

Participation rates 65% for eligible retirees

Discount rate 3.77% as of December 31, 2023

Projections of health benefits are based on the plan as understood by the County and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between the County and its employees to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

A Single Discount Rate of 3.77% was used to measure the total OPEB liability. This Single Discount Rate was based on the municipal bond rates as of the measurement date. The source of the municipal bond rate was Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2023.

#### Changes in the Total OPEB Liability

The County's total OPEB liability of \$8,594,978 was measured as of December 31, 2023 and was determined by an actuarial valuation as of December 31, 2022.

Tatal ODED

		otal OPEB Liability
Balance at 12/31/2022	\$	7,077,885
Changes for the year:		
Service cost		575,932
Interest on the total liability		288,681
Difference between expected and actual experience		213,587
Changes in assumptions and other inputs		929,376
Benefit payments		(490,483)
		1,517,093
Balance at 12/31/2023	<u>\$</u>	8,594,978

In the governmental activities, the total OPEB liability is typically liquidated by the General Fund.

Changes in assumptions and other inputs reflect a change in the discount rate from 4.05% to 3.77%.

#### Discount Rate Sensitivity Analysis

The following schedule shows the impact of the total OPEB liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (3.77%) in measuring the total OPEB liability.

	1% Decrease in			1% Increase in		
	Discount Rate (2.77%)		Discount Rate (3.77%)		Discount Rate (4.77%)	
County's total OPEB liability	\$	9,344,353	\$	8,594,978	\$	7,915,033

#### Healthcare Cost Trend Rate Sensitivity Analysis

The following schedule shows the impact of the total OPEB liability if the Healthcare Cost Trend Rate used was 1% less than and 1% greater than what was used in measuring the total OPEB liability.

	Current Healthcare Cost					
	1% Decrease	Trend Rate Assumption		1% Increase		
	_					
County's total OPEB liability \$	7,671,683	\$	8,594,978	\$	9,690,626	

#### OPEB Expense, Deferred Inflows of Resources, and Deferred Outflows of Resources Related to OPEB

For the year ended September 30, 2024, the County recognized OPEB expense \$572,233. At September 30, 2024, the County reported deferred outflows of resources related to OPEB from the following sources:

		Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual economic experience Changes in actuarial assumptions Contributions subsequent to the measurement date		328,690 1,161,314 389,918	\$	710,218 3,094,711 -	
Total	\$	1,879,922	\$	3,804,929	

\$389,918 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date are due to benefit payments the County paid with own assets and will be recognized as a reduction of the total OPEB liability for the year ending September 30, 2025. Other amounts of the reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

For the Year Ended September 30,	
2025	\$ (382,168)
2026	(419,547)
2027	(340,273)
2028	(421,680)
2029	(421,680)
Thereafter	(329,577)

#### M. Stewardship, Compliance, and Accountability

As of year-end, the Detention Center Renovation had a deficit fund balance of \$1,172,047. The deficit in this fund will be eliminated as resources are obtained (e.g. from future revenues and transfers in).

#### N. Risk Management

The County provides medical insurance for its employees through Texas Association of Counties. The County pays an average of \$1,150 per month per participating employee for this coverage. The total cost to the County for providing medical insurance benefits for its employees for the year ended September 30, 2024, was \$6,515,522.

# REQUIRED SUPPLEMENTARY INFORMATION

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**GENERAL FUND** 

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	Amounts		
	Original	Final	Actual	Variance with Final Budget - Positive (Negative)
REVENUES	Original	ГПа	Actual	(Negative)
Taxes:				
Property	\$ 43,040,452	\$ 44,035,452	\$ 42,030,252	\$ (2,005,200)
Other	340,000	340,000	374,726	34,726
Penalty and interest on taxes	500,000	500,000	513,090	13,090
Licenses and permits	729,940	748,440	634,557	(113,883)
Intergovernmental revenue and grants	1,764,469	1,902,723	1,935,953	33,230
Charges for services	3,165,140	3,165,140	2,811,828	(353,312)
Forfeits	20,000	20,000	34,650	14,650
Vehicle registration fees	2,050,000	2,050,000	1,939,803	(110,197)
Investment earnings	902,500	1,052,500	1,251,794	199,294
Contributions and donations	205,000	220,000	221,000	1,000
Other revenue	85,100	112,100	120,995	8,895
Total revenues	52,802,601	54,146,355	51,868,648	(2,277,707)
EXPENDITURES				
Current:				
General government	11,757,856	13,850,274	11,818,863	2,031,411
Judicial	10,336,135	10,330,067	9,667,027	663,040
Elections	857,365	857,365	839,885	17,480
Public safety	24,161,574	23,737,956	22,026,475	1,711,481
Health and welfare	5,431,111	5,423,059	5,252,355	170,704
Culture and recreation	170,520	170,520	158,599	11,921
Conservation and development	722,284	722,284	691,997	30,287
Capital outlay	836,002	1,830,537	875,686	954,851
Debt service: Principal	_	91,080	194,348	(103 268)
Interest	_	91,000	10,880	(103,268) (10,880)
Interest	251,420	251,420	<u>253,500</u>	(2,080)
Total expenditures	54,524,267	57,264,562	51,789,615	5,474,947
EXCESS (DEFICIENCY) OF REVENUE				
OVER (UNDER) EXPENDITURES	(1,721,666)	(3,118,207)	79,033	3,197,240
OTHER EINANCING SOURCES (USES)				
OTHER FINANCING SOURCES (USES)	1,000	51,000	E1 106	106
Sale of capital assets Insurance recoveries	7,500	808,728	51,106 559,392	106 (249,336)
Issuance of subscriptions	7,300	-	191,403	191,403
Transfers in	_	753,000	465,410	(287,590)
Transfers out	(640,506)	(655,506)	(462,030)	193,476
		· · · · · · · · · · · · · · · · · · ·		·
Total other financing sources (uses)	(632,006)	957,222	805,281	(151,941)
NET CHANGE IN FUND BALANCES	(2,353,672)	(2,160,985)	884,314	3,045,299
FUND BALANCES, BEGINNING	15,800,162	15,800,162	15,800,162	
FUND BALANCES, ENDING	<u>\$ 13,446,490</u>	\$ 13,639,177	\$ 16,684,476	\$ 3,045,299

#### ROAD AND BRIDGE FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	Amounts		
	Original	Final	Actual	Variance with Final Budget - Positive (Negative)
REVENUES				
Taxes: Property Penalty and interest on taxes Intergovernmental revenue and grants Charges for services Fines and fees Vehicle registration fees Investment earnings	\$ 6,888,000 72,000 160,000 419,000 604,000 1,852,000 40,000	\$ 7,368,000 72,000 160,000 430,500 604,000 1,852,000 40,000	\$ 7,504,192 82,360 238,856 521,537 736,184 1,794,712 292,714	\$ 136,192 10,360 78,856 91,037 132,184 (57,288) 252,714
Contributions and donations from private sources	-	-	23,008	23,008
Other revenue			845	845
Total revenues	10,035,000	10,526,500	11,194,408	667,908
EXPENDITURES Current: Highways and streets	9,768,426	9,954,202	8,973,207	980,995
Debt service:	57. 557.=5	5,55 .,=5=	-,	555,555
Principal	304,500	540,613	524,703	15,910
Interest	21,000	15,000	31,430	(16,430)
Capital outlay	842,500	1,250,311	1,250,030	281
Total expenditures	10,936,426	11,760,126	10,779,370	980,756
EXCESS (DEFICIENCY) OF REVENUE OVER (UNDER) EXPENDITURES	(901,426)	(1,233,626)	415,038	1,648,664
	(======================================			
OTHER FINANCING SOURCES (USES)				
Sale of capital assets	-	3,455	89,712	86,257
Issuance of financed purchase	-	806,789	808,097	1,308
Insurance recoveries		9,829	9,828	(1)
Total other financing sources (uses)		820,073	907,637	87,564
NET CHANGE IN FUND BALANCES	(901,426)	(413,553)	1,322,675	1,736,228
FUND BALANCES, BEGINNING	4,284,987	4,284,987	4,284,987	
FUND BALANCES, ENDING	\$ 3,383,561	\$ 3,871,434	\$ 5,607,662	\$ 1,736,228

#### AMERICAN RESCUE PLAN FUND

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	l Amounts		
	Ovininal	Final	A adv. a l	Variance with Final Budget - Positive
REVENUES	Original	Final	Actual	(Negative)
Intergovernmental revenue and grants Investment earnings	\$ 9,903,953 100,000	\$ 3,292,934 400,000	\$ 794,914 620,033	\$ (2,498,020) 220,033
Total revenues	10,003,953	3,692,934	1,414,947	(2,277,987)
EXPENDITURES  Current:	10.276.072	1 000 000	647.075	252.025
Health and welfare  Debt service:	10,376,872	1,000,000	647,075	352,925
Capital outlay  Total expenditures	10,376,872	1,539,934 2,539,934	147,839 794,914	<u>1,392,095</u> 1,745,020
rotal experiateres				
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(372,919)	1,153,000	620,033	(4,023,007)
OTHER FINANCING SOURCES (USES) Transfers out	-	(753,000)	(465,410)	287,590
Total other financing sources (uses)		(753,000)	(465,410)	287,590
NET CHANGE IN FUND BALANCES	(372,919)	400,000	154,623	(245,377)
FUND BALANCES, BEGINNING	683,878	683,878	683,878	
FUND BALANCES, ENDING	\$ 310,959	\$ 1,083,878	\$ 838,501	\$ (245,377)

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#### STATE HIGHWAY 289 BONDS

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

		Original		Final		Actual	Final P	ance with Budget - ositive egative)
REVENUES								
Taxes:	_	66.000	_	74.000	_	70.075	_	4.075
Property Penalty and interest on taxes	\$	66,000 15,000	\$	74,000 29,000	\$	78,875 38,563	\$	4,875 9,563
·		•		•		•		9,503
Intergovernmental revenue		5,281,625		5,281,625		5,281,625		-
Investment earnings		2,500	_	2,800		3,218		418
Total revenues		5,365,125		5,387,425		5,402,281	-	<u> 14,856</u>
EXPENDITURES Current:								
General government Debt service:		500		575		575		-
Principal		4,905,000		4,905,000		4,905,000		-
Interest		473,813		473,813		473,813		-
Total expenditures		5,379,313		5,379,388		5,379,388		
NET CHANGE IN FUND BALANCES		(14,188)		8,037		22,893		14,856
FUND BALANCES, BEGINNING		23,616		23,616		23,616		<u> </u>
FUND BALANCES, ENDING	\$	9,428	\$	31,653	\$	46,509	\$	14,856

## SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

#### TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM

Measurement Date December 31,	2014*	2015*	2016*	2017*
Total Pension Liability				
Service Cost Interest total pension liability Effect of plan changes Effect of assumption changes or inputs Effect of economic/demographic	\$ 2,651,442 7,044,733 - -	\$ 2,812,706 7,444,413 (331,368) 1,058,384	\$ 2,920,162 7,877,970 - -	\$ 2,769,019 8,452,415 - 343,041
(gains) or losses Benefit payments/refunds of contributions	(610,971) (4,309,127)	(350,420) (4,874,600)	218,285 (5,084,308)	235,453 (5,446,489)
Net change in total pension liability	4,776,077	5,759,115	5,932,109	6,353,439
Total pension liability - beginning	87,784,707	92,560,784	98,319,898	104,252,007
Total pension liability - ending (a)	\$ 92,560,784	\$ 98,319,899	\$104,252,007	\$110,605,446
Plan Fiduciary Net Position				
Employer contributions Member contributions Investment income net of	\$ 2,265,784 937,681	\$ 2,349,245 999,880	\$ 3,354,334 1,028,098	\$ 2,520,674 1,094,756
investment expenses Benefit payments refunds of	5,785,996	(555,507)	6,519,998	13,644,646
contributions Administrative expenses Other	(4,309,127) (67,710) 59,132	(4,874,600) (64,158) <u>96,242</u>	(5,084,308) (70,878) (240,182)	(5,446,489) (70,094) (25,199)
Net change in plan fiduciary net position	4,671,756	(2,048,898)	5,507,062	11,718,294
Plan fiduciary net position - beginning	85,550,677	90,222,433	88,173,535	93,680,597
Plan fiduciary net position - ending (b)	\$ 90,222,433	\$ 88,173,535	\$ 93,680,597	\$105,398,891
Net pension liability (asset) - ending (a) - (b)	<u>\$ 2,338,351</u>	\$ 10,146,364	<u>\$ 10,571,410</u>	\$ 5,206,555
Fiduciary net position as a percentage of total pension liability	97.47%	89.68%	89.86%	95.29%
Pensionable covered payroll	\$ 23,382,785	\$ 24,859,799	\$ 25,702,459	\$ 27,368,906
Net pension liability as a percentage of covered payroll	10.00%	40.81%	41.13%	19.02%

<sup>\* 2.73%</sup> of the amounts listed represent the proportionate share of the Cooke, Fannin and Grayon County Juvenile Detention Center that is separately reported.

	2018*		2019*		2020*		2021*		2022*	202	23*
									_		•
\$	2,813,009 8,958,765	\$	2,835,669 9,420,625	\$	2,860,164 9,878,888	\$	3,286,514 10,320,485	\$	3,085,673 10,735,172		80,655 18,338
	-		-		7,536,710		(342,186)		-		-
	(122,516)		(205,384)		(122,069)		(630,728)		(83,577)	1	70,192
	(5,744,669)		(6,204,175)		(6,639,973)	_	(6,847,691)		(7,110,800)	(7,6	48,645)
	5,904,589		5,846,735		13,513,720		5,786,394		6,626,468	6,8	20,540
_1	.10,605,446	_1	16,510,034	_1	.22,356,769	_	135,870,489	_1	41,656,883	148,2	83,351
\$1	.16,510,035	\$1	22,356,769	\$1	.35,870,489	\$ :	141,656,883	\$1	48,283,351	<u>\$155,1</u>	03,891
\$	2,770,458 1,160,403	\$	2,889,323 1,215,280	\$	3,185,109 1,277,875	\$	3,026,432 1,235,277	\$	3,053,424 1,278,921		44,173 86,624
	(1,984,875)		16,650,324		11,967,068		27,275,205		(8,561,397)	15,1	79,761
	(5,744,669) (81,427) (140,782)		(6,204,175) (88,307) 42,820	_	(6,639,973) (91,851) (53,062)	_	(6,847,691) (81,204) (38,608)		(7,110,800) (81,107) (274,105)	(	48,644) 78,474) 00,570)
	(4,020,892)		14,505,265		9,645,166		24,569,411	(	11,695,064)	11,8	82,870
_1	.05,398,891	_1	01,377,999	_1	15,883,264		125,528,430	_1	50,097,841	138,4	02,777
<u>\$ 1</u>	.01,377,999	<u>\$1</u>	15,883,264	\$1	25,528,430	\$ :	150,097,841	<u>\$1</u>	38,402,777	\$150,2	85,647
\$	15,132,036	\$	6,473,505	\$	10,342,059	\$	(8,440,958)	\$	9,880,574	\$ 4,8	18,244
	87.01%		94.71%		92.39%		105.96%		93.34%		96.89%
\$	29,010,078	\$	30,382,004	\$	31,946,872	\$	30,881,924	\$	31,973,028	\$ 34,6	65,607
	52.16%		21.31%		32.37%		-27.33%		30.90%		13.90%

#### SCHEDULE OF EMPLOYER CONTRIBUTIONS

#### TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM

Fiscal Year Actuarially Ended Determined September 30 Contribution		Actual Employer Contribution		Contribution Deficiency (Excess)		_	Pensionable Covered Payroll (1)	Actual Contribution as a % of Covered Payroll	
2015	\$	2,349,245	\$	2,349,245	¢		¢	24,859,799	9.4%
2015	Þ	, ,	Þ	, ,	\$	(1 000 000)	\$	, ,	13.1%
		2,354,334		3,354,334		(1,000,000)		25,702,459	
2017		3,489,157		3,489,157		-		27,368,906	12.7%
2018		2,703,028		2,703,028		-		29,010,078	9.3%
2019		2,860,986		2,860,986		-		30,055,152	9.5%
2020		3,037,653		3,037,653		-		30,799,138	9.9%
2021		3,023,847		3,023,847		-		31,946,872	9.5%
2022		3,028,212		3,028,212		-		31,486,586	9.6%
2023		3,121,862		3,121,862		-		33,944,227	9.20%
2024		3,342,952		3,342,952		-		36,357,689	9.19%

<sup>(1)</sup> Payroll is calculated based on contributions as reported to TCDRS.

<sup>2.73%</sup> of the amounts listed represent the proportionate share of the Cooke, Fannin and Grayson County Juvenile Detention Center that is separately reported.

#### NOTES TO SCHEDULE OF EMPLOYER CONTRIBUTIONS

#### TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM

#### FOR THE YEAR ENDED SEPTEMBER 30, 2024

**Valuation Timing** 

Actuarially determined contribution rates are calculated each December 31, two years prior to the end of the fiscal year in which the contributions are reported.

#### Methods and assumptions used to determine contributions rates:

**Actuarial Cost Method** 

Entry age

**Amortization Method** 

Level percentage of payroll, closed

**Remaining Amortization Period** 

17.1 years (based on contribution rate

calculated in 12/31/2023 valuation)

**Asset Valuation Method** 

2.50%

Inflation

Varies by age and service. 4.7% average over

career including inflation.

5-year smoothed fair value

**Investment Rate of Return** 

7.50%, net of administrative and investment

expenses, including inflation.

**Retirement Age** 

**Salary Increases** 

Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.

Mortality

135% of the Pub-2010 General Retirees Table for males and 120% of the Pub-2010 General Retirees Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions

2015: New inflation, mortality and other assumptions were reflected.

2017: New mortality assumptions were reflected.

2019: New inflation, mortality and other assumptions were reflected.

2022: New investment return and inflation assumptions were reflected.

Changes in Plan Provisions Reflected in the Schedule of Employer Contributions 2015: No changes in plan provisions were reflected in the Schedule.

2016: No changes in plan provisions were reflected in the Schedule.

2017: New Annuity Purchase Rates were reflected for benefits earned after 2017.

2018-2023: No changes in plan provisions were reflected in the Schedule.

## SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY - RETIREE HEALTH INSURANCE PLAN AND RELATED RATIOS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2024

Measurement Date December 31,	2017*	2018*	2019*	2020*
Total OPEB Liability (asset)				
Service cost Interest on total OPEB liability Changes of benefit terms Changes of assmptions Difference between expected and actual experience of the total OPEB	\$ 1,104,072 690,651 - 1,330,471	\$ 1,270,188 687,213 - (1,141,228)	\$ 1,246,694 780,079 (11,946,495) (430,258)	\$ 675,314 283,652 - 626,606
liability Benefit payments	(585,170)	13,634 (562,525)	432,741 (544,312)	(15,707) (473,329)
Net change in total OPEB liability	2,540,024	267,282	(10,461,551)	1,096,536
Total OPEB liability - beginning	17,867,881	20,407,905	20,675,187	10,213,636
Total OPEB liability - ending	\$ 20,407,905	\$ 20,675,187	\$ 10,213,636	\$ 11,310,172
Covered-employee payroll	\$ 24,708,243	\$ 27,363,942	\$ 28,292,954	\$ 27,780,623
Total OPEB liability (asset) as a percentage of covered-employee payroll	e 82.60%	75.56%	36.10%	40.71%

<sup>\* 3.14%</sup> of the amounts listed represent the proportionate share of the Cooke, Fannin and Grayson County Juvenile Detention Center that is separately reported.

Note: This schedule is required to have 10 years of information, but the information prior to 2017 is not available.

	2021*		2022*		2023*
\$	792,288 229,724	\$	770,463 156,188	\$	594,603 298,039
	(2,582,742)		(1,444,784)		951,952
_	(1,006,716) (440,209)		(71,009) (398,488)		220,511 (506,383)
	(3,007,655)		(987,630)		1,558,722
	11,310,172	_	8,302,517	_	7,314,887
<u>\$</u>	8,302,517	\$	7,314,887	<u>\$</u>	8,873,609
\$	27,062,517	\$	28,244,805	\$	30,293,135
	30.68%		25.90%		29.29%

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

SEPTEMBER 30, 2024

#### A. BUDGETARY INFORMATION

The County adopts annual appropriated budgets for the General Fund, some Special Revenue Funds and the Debt Service Fund on the modified accrual basis of accounting. Project length budgets are adopted for Capital Projects Funds and amended on an annual basis to reflect the uncompleted portion of the projects.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

- During July, the County Judge submits to the Commissioners' Court a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them. Each fund is budgeted on an annual basis with no carryovers into the next year. If a fund has a balance at the end of the year, the balance is included in the computation of available cash for next year's budget.
- Public hearings are conducted to obtain taxpayer comments.
- Prior to October 1, the budget is legally enacted.
- The County Auditor is required to monitor the expenditures of the various funds. The
  budget is controlled on a departmental object class basis. Expenditures can be
  reallocated within a departmental object class at any time by Commissioners' Court
  order, but the budget must be formally amended to allow the original level of budgeted
  expenditures within a fund to be exceeded. All amendments to the budget must be
  approved by the Commissioners' Court.

The Commissioners' Court approves budget amendments proposed by the County Judge throughout and subsequent to the fiscal year. These amendments are routinely approved, and the current year budgetary data presented includes all approved budget amendments. Budgetary amendments are integrated after the fiscal year-end due to the normal year-end closing procedures and adjustments which are discovered during that period. Budget amendments are necessary at that time to comply with Chapter 111, Local Government Code of the State of Texas, which states that funds may be spent only for items or categories of items that are included in the adopted budget. The County has chosen to adopt the budget at the department object class level, since this allows budgetary control, but is still meaningful to the Commissioners' Court and the citizens of the County. All annual appropriations lapse at the end of each fiscal year, in accordance with state law.



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#### NONMAJOR GOVERNMENTAL FUNDS

#### **SPECIAL REVENUE FUNDS**

**Special Revenue Funds** are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

**Public Health Fund** – This fund is used to account for programs operated by the Grayson County Health Department, including grant-funded programs through the Texas Department of State Health Services. Programs include: Family Planning, Wellness, Preventive Health Block Grant, Women, Infants and Children (WIC), Environmental Health, Tuberculosis Control, Public Health Preparedness, Immunizations, Communicable Diseases, and COVID Vaccination Capacity Grant.

**Juvenile Boot Camp Fund** – This fund accounts for the revenues and expenditures incurred in the operation of the Juvenile Boot Camp (Post-Adjudication facility).

**Juvenile Drug Court Fund** – This fund accounts for the revenues and expenses of the Grayson County Juvenile Drug Court Program. Grant funding is provided by the Office of Justice Programs and cash match is provided by the County.

**Juvenile Case Manager Fee Fund** – This fund accounts for fees collected to finance services in management involving juvenile offenders.

**Holiday Lights Fund** – The startup funding for this program was provided by local granting agencies to establish a holiday lights display at Loy Park. Annually, the event is held from Thanksgiving until Christmas, with donations being accepted to continue and improve the displays, and to provide security at the park during display.

**Tax Assessor-Collector Special Inventory Tax Fund** – These funds account for interest and penalties earned in the operation of the special inventory tax function of the Tax Assessor-Collector's office. Tax code specifies that the collector shall retain interest and penalties generated by the special inventory function. Interest should defray the cost of the administration of the payment process, and the \$500 penalty forfeited for taxpayers' failure to file or file timely are appropriated only to the collector for operations as needed.

**Court Security Fund** – This fund accounts for fees collected by district, county, and justice courts for the purpose of providing security to county buildings which house the respective courts.

**Court Technology Fund** – This fund is to account for fees collected by district, county, and justice courts for enhancement of technology and computer services in the respective courts.

**County Clerk Records Fund** – This fund was created by the Texas legislature to collect funds to provide for the means to preserve and archive official documents and records in a more effective and efficient manner. The revenue for these funds is derived from fees charged by the County for records management and preservation.

**County Clerk Vital Statistics Fund** – This fund was created by the Texas legislature to collect funds to provide for the means to preserve and archive vital statistics and other records in a more effective and efficient manner. The revenue for these funds is derived from fees charged by the County for vital statistics.

**District Clerk Records Fund** – This fund was created by the Texas legislature to collect funds to provide for the means to preserve and archive official District court documents and records in a more effective and efficient manner. The revenue for these funds is derived from fees charged by the District Courts for records management and preservation.

**County Records Management Fund** – This fund was created by the Texas legislature to collect funds to provide for the means to preserve and archive official County documents and other records in a more effective and efficient manner. The revenue for these funds is derived from fees charged by the County and District Clerks for records management.

**Historical Commission Fund** – This fund accounts for receipts received from Grayson County and other donations. Expenditures are for historical activities in Grayson County. Historical markers are the prime activities.

**Court Fees Fund** – This fund accounts for revenues collected on civil and criminal cases that must be used by the county for designated purposes. Purposes include court reporting, language accessibility, facilities, law library, dispute resolution services, and specialty court programs. Grayson County specialty court programs include Drug Court, Juvenile Drug Court, and Veterans Court.

**CSCD Drug Court Fund** – This fund accounts for fees and donations received to support the Drug Court program. Fees received are to be used for expenses and incentive awards to participants in the program.

**CSCD Bond Supervision Fund** – This fund is used to account for revenues paid by defendants in cases prior to court hearings. The fees will be used to operate a program of monitoring defendants who have been charged, but whose cases are not yet adjudicated.

**Veterans Court Fund** – This fund accounts for receipts for the Veterans Treatment Court Program established under Government Code 124. Receipts consist of program participant fees and donations.

**District Attorney Special Revenue Fund** – This fund accounts for revenues collected by the County under the various statutes. Expenditures from this fund shall be at the discretion of the District Attorney and may be used only to defray the salaries and expenses of the prosecutor's office, and related programs. Fund includes Pretrial Intervention, Bad Check, Forfeitures, and State Supplemental Salary Programs.

**District Attorney Grants Fund** – This fund accounts for grant funds received by the District Attorney under the various statutes. Expenditures from this fund shall be at the discretion of the District Attorney and may be used only in accordance with the grant award as each program designates.

**Sheriff Grants Fund** – This fund accounts for grant funds received by the Sheriff's office from various sources. Expenditures from this fund shall be in accordance with the grant award for law enforcement purposes as designated.

**Sheriff Forfeiture Fund** – This fund is used to account for receipts of forfeited funds and properties, as enabled by Chapter 59 in the Code of Criminal Procedure, and the Federal Equitable Sharing forfeiture program. Resources may be used for law enforcement purposes as each program designates.

**Jail Commissary Fund** – This fund accounts for cash receipts received for jail commissary proceeds. Expenditures are restricted to benefits for the County jail at the discretion of the County Sheriff.

**Interlocal Emergency Management Fund** – This fund is to support inter-jurisdictional emergency management and disaster relief services between the County of Grayson and the Cities of Denison and Sherman, Texas, including without limitation, planning, recovery, public education and information, citizen preparedness, training, organizational development and operational support.

**Law Enforcement Education Fund** – This fund is used to account for funds provided by the state to peace officers to be used for continuing education purposes.

**Time Payment Fee Fund** – This fund is used to account for revenue generated by local fees that are used to promote efficiencies in those County departments that accept payments of fines.

**Election Services Fund** – The Texas Election Code requires that fees earned for the purposes of administering elections for political parties or other public entities be accounted for separately. The funds can be used to reimburse the County for costs incurred in administering these elections and to defray expenses of the county election officer's office in connection with election-related duties.

**Metropolitan Planning Organization Fund** – In 2012, the County became the fiscal agent for the Metropolitan Planning Organization, serving Grayson County. The funding received is federal, originating with the U.S. Department of Transportation, Federal Transit Administration. The County's responsibility is to process payroll, provide accounts payable support, and submit quarterly reimbursement requests.

**Juvenile Justice Alternative Education Program (JJAEP) Fund** – In August 2023, the County opened this alternative school required by Texas Statutes.

#### **DEBT SERVICE FUND**

**Debt Service Fund** – This fund is used to account for the accumulation of resources for, and the payment of, principal, interest, and costs related to the County's outstanding certificates of obligation.

#### **CAPITAL PROJECTS FUNDS**

The **Capital Projects Fund** accounts for all resources used for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

**Permanent Improvements Fund** – This fund is used to account for the cost of improvements to buildings and sidewalks, etc. Financing is provided by tax assessments.

**Lateral Road Fund** – This fund is used to account for capital expenditures for road and bridge precincts from resources provided by the State of Texas for that purpose.

**Right-of-Way Acquisition Fund** – This fund is used to account for the proceeds and costs of acquiring state right-of-way and purposes determined by commissioners court.

**Detention Center Renovation** – This fund is used to finance the Post Adjudication Construction fund for the detention center renovation.

#### **PERMANENT FUND**

**Texoma Succeeding Generations Trust Fund** – This fund is used to account for the assets of this trust held by the County as trustee for the benefit of the citizens of the County. The principal and accumulated earnings are to be retained by the trustee for 150 years (until 2112), at which time the accumulated monies are to be used to purchase or construct a facility within the County to be used for the cultural benefit of the citizens.

### COMBINING BALANCE SHEET

### NONMAJOR GOVERNMENTAL FUNDS

SEPTEMBER 30, 2024

	Special Revenue							
		·		Juvenile Case				
	Public Health	Juvenile Boot Camp	Juvenile Drug Court	Manager Fees	Holiday Lights			
ASSETS	•							
Cash and investments	\$ 575,498	\$ 1,829,269	\$ -	\$ 68,693	\$ 257,622			
Taxes receivable	-	-	-	-	-			
Receivables (net of allowance for uncollectibles)	26,800	1,954,196		-	-			
Intergovernmental receivables	398,876	23,889	49,677	-	-			
Prepaid expenses		113,159						
Total assets	1,001,174	3,920,513	49,677	68,693	257,622			
LIABILITIES								
Accounts payable	10,181	91,844	1,207	-	7,981			
Accrued wages payable	83,631	113,783	2,555	-	, <u>-</u>			
Due to other funds	-	-	21,111	-	-			
Due to other governments	-	=	-	-	-			
Unearned revenue	-	-	-	-	-			
Advance from other funds								
Total liabilities	93,812	205,627	24,873		7,981			
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue - court fines	-	_	-	-	-			
Unavailable revenue - property taxes	=	_	=	-	_			
Deferred inflows - leases	-	1,161,562	_	-	-			
Total deferred inflows of resources		1,161,562	-					
FUND BALANCE								
Nonspendable for prepaid expenses	=	113,159	=	-	_			
Restricted for:		,						
Public health	907,362	_	-	-	-			
Juvenile services	-	2,440,165	24,804	68,693	-			
Election administration	-	-	-	-	-			
Emergency management	-	-	-	-	-			
Records management	-	-	-	-	-			
Holiday lights	-	-	-	-	249,641			
Court security and technology	-	-	-	-	-			
Tax assessor-collector operations	-	-	-	-	-			
Historical commission	-	-	-	-	-			
District attorney operations  Law enforcement	-	-	-	-	-			
Inmate welfare	-	_	-	-	-			
Court management	_	_	_	_	_			
Debt service	_	_		_	_			
Road and bridge	_	_	_	_	_			
Capital projects	_	_	_	_	_			
Purpose of trust	_	_	_	_	_			
Unassigned	-	-	-	_	-			
Total fund balances	907,362	2,553,324	24,804	68,693	249,641			
Total liabilities, deferred inflows of			<u> </u>	00,033	<u> </u>			
resources and fund balances	\$1,001,174	\$ 3,920,513	\$ 49,677	\$ 68,693	\$ 257,622			

Special Revenue County Clerk County Tax A/C Court Court County Clerk Vital District Clerk Records Historical S-I-T Penalty Security Technology Records Statistics Records Management Commission 7,944 \$ 79,017 \$ 1,519,503 123,472 95,722 18,174 60,221 194,784 8,345 3,882 5 20,219 79,017 104,067 22,056 1,519,503 60,221 123,477 215,003 7,944 10,680 21,493 1,055 298 20 662 298 6,537 371 21,493 1,055 17,217 298 391 298 662 5 8,345 3,882 20,219 8,345 3,882 20,219 1,502,286 59,923 123,081 194,122 74,229 17,119 79,017 7,646 79,017 74,229 17,119 1,502,286 59,923 123,081 194,122 7,646

60,221

\$ 123,477

\$ 215,003

7,944

\$ 1,519,503

79,017

\$ 104,067

22,056

### COMBINING BALANCE SHEET

### NONMAJOR GOVERNMENTAL FUNDS

SEPTEMBER 30, 2023

	Special Revenue									
ACCETO	Court Fee Funds	CSCD Drug Court	CSCD Bond Supervision	Veterans Court	District Attorney Special Revenue					
ASSETS Cash and investments	\$ 491,042	\$ 146,298	\$ 285,825	\$ 51,185	\$ 384,215					
Taxes receivable	φ <del>-</del>	φ 140,230 -	ψ 203,023 -	ψ 31,103 -	φ 50+,215 -					
Receivables (net of allowance for uncollectibles)	19,991	79	-	-	-					
Intergovernmental receivables	· -	-	-	-	=					
Prepaid expenses										
Total assets	511,033	146,377	285,825	51,185	384,215					
LIABILITIES										
Accounts payable	4,700	16	2,112	250	170					
Accrued wages payable	-	-	5,979	-	3,696					
Due to other funds	-	-	-	-	-					
Due to other governments	-	-	-	-	-					
Unearned revenue	-	-	-	=	280,625					
Advance from other funds										
Total liabilities	4,700	16	8,091	250	284,491					
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue - court fines	19,991	79	-	-	-					
Unavailable revenue - property taxes	, -	-	-	-	-					
Deferred inflows - leases	-	-	-	-	-					
Total deferred inflows of resources	19,991	79			-					
FUND BALANCE										
Nonspendable for prepaid expenses	-	-	-	-	-					
Restricted for:										
Public health	-	-	-	-	-					
Juvenile services	-	-	-	-	-					
Election administration	-	-	-	-	-					
Emergency management	-	-	-	-	-					
Records management	-	-	-	-	-					
Holiday lights	-	-	-	=	=					
Court security and technology	-	-	-	-	-					
Tax assessor-collector operations Historical commission	-	-	-	-	-					
District attorney operations	_	_	_	_	99,724					
Law enforcement	_	_	_	_	-					
Inmate welfare	_	_	_	_	_					
Court management	486,342	146,282	277,734	50,935	_					
Debt service	-			-	-					
Road and bridge	-	-	_	_	-					
Capital projects	-	-	-	-	-					
Purpose of trust	-	-	-	=	-					
Unassigned					<u> </u>					
Total fund balances	486,342	146,282	277,734	50,935	99,724					
Total liabilities, deferred inflows of										
resources and fund balances	\$ 511,033	<u>\$ 146,377</u>	\$ 285,825	<u>\$ 51,185</u>	\$ 384,215					

Special Revenue District Time Interlocal Law Attorney Sheriff Sheriff Jail Emergency Enforcement Payment Elections Grants Grants Forfeitures Commissary Management Education Services Fee \$ 189,321 644,745 61,076 10,244 121,643 257,796 25,110 7,571 10,686 10,686 7,571 189,321 669,855 257,796 61,076 10,244 121,643 3,630 2,797 13,443 5,540 4,345 5,146 7,571 10,686 7,571 3,630 7,142 13,443 108,200 257,796 185,691 61,076 662,713 10,244 662,713 257,796 61,076 10,244 108,200 185,691 10,686 7,571 \$ 189,321 \$ 669,855 \$ 257,796 61,076 10,244 \$ 121,643

### COMBINING BALANCE SHEET

### NONMAJOR GOVERNMENTAL FUNDS

### SEPTEMBER 30, 2024

			Spe	cial Revenu	ie		De	bt Service
						Total		
	Metrop					Nonmajor		
	Plani			11450		Special	-	Debt
100570	Organi	zation		JJAEP	Re	venue Funds	_Se	rvice Fund
ASSETS	<b>+</b>		<b>+</b>	21 122	<b>+</b>	7 404 422	<b>+</b>	1 457 506
Cash and investments	\$	-	\$	21,123	\$	7,494,432	\$	1,457,596
Taxes receivable		-		144		- 2 050 771		76,115
Receivables (net of allowance for uncollectibles) Intergovernmental receivables	10	- 9,083		144 3,870		2,058,771		-
<del>-</del>	10	9,063		3,670 -		683,652		-
Prepaid expenses			-			113,159		
Total assets	18	9,083	-	25,137		10,350,014		1,533,711
LIABILITIES								
Accounts payable	5	0,718		307		223,862		_
Accrued wages payable		, -		10,941		237,378		-
Due to other funds	13	8,365		-		172,193		-
Due to other governments		-		13,889		13,889		-
Unearned revenue		-		-		280,625		-
Advance from other funds		-		<b>-</b> .		-		-
Total liabilities	18	9,083		25,137		927,947		-
DEFERRED INFLOWS OF RESOURCES								
Unavailable revenue - court fines		-		-		52,521		<u>-</u>
Unavailable revenue - property taxes		-		-		-		64,902
Deferred inflows - leases				=	_	1,161,562	_	
Total deferred inflows of resources					_	1,214,083		64,902
FUND BALANCE								
Nonspendable for prepaid expenses		_		_		113,159		_
Restricted for:						220,200		
Public health		-		_		907,362		-
Juvenile services		-		_		2,533,662		-
Election administration		-		-		108,200		-
Emergency management		-		-		257,796		-
Records management		-		<b>-</b> .		1,879,412		-
Holiday lights		-		=		249,641		-
Court security and technology		-		-		91,348		-
Tax assessor-collector operations		-		-		79,017		-
Historical commission		-		-		7,646		-
District attorney operations		-		-		99,724		-
Law enforcement		-		-		246,767		-
Inmate welfare		-		-		662,713		-
Court management		-		-		971,537		-
Debt service		-		-		-		1,468,809
Road and bridge		-		-		-		-
Capital projects		-		-		-		-
Purpose of trust		-		-		-		-
Unassigned							_	
Total fund balances						8,207,984		1,468,809
Total liabilities, deferred inflows of resources and fund balances	¢ 10	9,083	¢	25,137	ď	10,350,014	¢	1,533,711
resources and rund balances	<u>p 10</u>	2,003	<u>\$</u>	23,137	\$	10,330,014	\$	1,000,111

		Capital Proje	cts		Total	Pe	rmanent Fund		Total
ermanent rovements	Lateral Road	Right-of-Wa Acquisition	У	Detention Center Renovation	Nonmajor pital Projects Funds	Su	exoma cceeding nerations	G	Nonmajor overnmental Funds
\$ 590,006 3,533	\$ 373,617 -	\$ 3,859,80	3	\$ - -	\$ 4,823,426 3,533	\$	81,336	\$	13,856,790 79,648
-	_	_		_	-		_		2,058,771
-	-	_		-	_		-		683,652
-	-	-		-	_		-		113,159
 593,539	373,617	3,859,80	3		 4,826,959		81,336		16,792,020
 	 		_		 ,,				
-	-	2,47	5	-	2,475		-		226,337
-	-	=		=	=		-		237,378
-	-	-		-	-		-		172,193
-	-	-		-	-		-		13,889
-	-	-		- 1,172,047	- 1 172 047		-		280,625 1,172,047
 	 		_		 1,172,047				
 	 	2,47	<u>5</u>	1,172,047	 1,174,522				2,102,469
-	-	_		-	_		-		52,521
3,112	-	=		=	3,112		-		68,014
 	 		_		 				1,161,562
 3,112	 		_		 3,112				1,282,097
									112.150
-	-	-		-	-		-		113,159
-	-	-		-	-		-		907,362
-	-	-		-	-		-		2,533,662
-	-	-		=	=		-		108,200
-	-	-		-	-		-		257,796
-	-	-		-	_		-		1,879,412 249,641
_	-	-		-	_		-		91,348
_	_	_		_	_		_		79,017
_	_	_		_	_		_		7,646
_	_	_		_	_		_		99,724
-	_	-		-	_		-		246,767
-	_	_		_	_		_		662,713
-	-	-		-	_		-		971,537
-	-	-		-	-		-		1,468,809
-	373,617	-		=	373,617		=-		373,617
590,427	-	3,857,32	8	-	4,447,755		-		4,447,755
-	-	-		-	-		81,336		81,336
 	 		_	(1,172,047)	 (1,172,047)		-		(1,172,047)
 590,427	 373,617	3,857,32	8	(1,172,047)	 3,649,325		81,336		13,407,454
\$ 593,539	\$ 373,617	\$ 3,859,80	3	<u> </u>	\$ 4,826,959	\$	81,336	\$	16,792,020

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS

	Special Revenue									
	Public Health	Juvenile Boot Camp	Juvenile Drug Court	Juvenile Case Manager Fees	Holiday Lights					
REVENUES										
Taxes:										
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -					
Penalty and interest on taxes	=	=	=	-	-					
Licenses and permits	336,568	-	-	-	-					
Intergovernmental revenue and grants	1,762,146	575,531	174,534	-	-					
Charges for services	53,923	4,557,215	-	-	-					
Fines	-	-	-	11,073	-					
Forfeits	-		-	-	-					
Investment earnings	20,379	74,455	-	2,595	10,948					
Contributions and donations	116,566	-	-	-	99,287					
Other	2 200 502		174 524	12.660	110 225					
Total revenues	2,289,582	5,207,201	<u>174,534</u>	13,668	110,235					
EXPENDITURES										
Current:										
General government	-	-	-	_	_					
Elections	=	-	-	-	-					
Judicial	-	-	236,310	-	-					
Public safety	-	3,677,301	-	-	-					
Highways and streets	-	-	-	-	-					
Health and welfare	2,398,127	-	-	-	-					
Culture and recreation	-	-	-	-	64,734					
Debt service:										
Principal	-	-	-	-	-					
Interest	=	49,886	=	-	-					
Capital outlay	10,048	71,686	-	-	57,148					
Intergovernmental										
Total expenditures	2,408,175	3,798,873	236,310		121,882					
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(118,593)	1,408,328	(61,776)	13,668	(11,647)					
OTHER FINANCING SOURCES (USES)										
Sale of capital assets	-	-	-	_	_					
Transfers in	142,200	-	71,345	-	-					
Transfers out	-	(135,114)	-	-	-					
Total other financing sources (uses)	142,200	(135,114)	71,345							
NET CHANGE IN FUND BALANCE	23,607	1,273,214	9,569	13,668	(11,647)					
FUND BALANCE, BEGINNING	<u>883,755</u>	1,280,110	15,235	55,025	261,288					
FUND BALANCE, ENDING	\$ 907,362	\$ 2,553,324	\$ 24,804	\$ 68,693	\$ 249,641					

Special Revenue

	ax A/C T Penalty	Court Security	Court Technology	County Clerk Records	County Clerk Vital Statistics	District Clerk Records	County Records Management	Historical Commission
\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	-	-	-	-	<del>-</del> -	-	-	- -
	-	_	-	_	-	_	_	-
	- 26,477	95,071 -	15,282	383,977 -	8,953 -	96,644	38,545 -	<del>-</del>
	-	-	-	-	-	-	-	-
	2,862	3,005	844	63,427	2,340	7,529	8,386	347
	-	415	<del>-</del> -	- -	- -	<del>-</del> -	- -	-
-	29,339	98,491	16,126	447,404	11,293	104,173	46,931	347
	3,210	110,073	-	387,532	2,783	130,940	54,646	-
	-	<del>-</del> -	18,310	- -	-	-	- -	- 4,059
	-	-	-	-	-	-	-	-
	-	-	-	-	-	-	-	-
	-	-	-	-	- -	-	-	-
	-	20,532 96	-	-	-	-	-	-
	-	5,729	<del>-</del>	5,312	-	18,359	- -	<del>-</del>
		<u> </u>						
	3,210	136,430	18,310	392,844	2,783	149,299	54,646	4,059
	26,129	(37,939)	(2,184)	54,560	8,510	(45,126)	(7,715)	(3,712)
	-	-	-	-	-	-	-	-
	-	39,600	-	-	-	-	-	-
		39,600						<u> </u>
	26,129	1,661	(2,184)	54,560	8,510	(45,126)	(7,715)	(3,712)
	52,888	72,568	19,303	1,447,726	51,413	168,207	201,837	11,358
\$	79,017	\$ 74,229	\$ 17,119	\$ 1,502,286	\$ 59,923	\$ 123,081	\$ 194,122	\$ 7,646

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS

	Special Revenue							
	Court Fee Funds	CSCD Drug Court	CSCD Bond Supervision	Veteran's Court	District Attorney Special Revenue			
REVENUES		-						
Taxes:								
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -			
Penalty and interest on taxes	-	-	-	-	-			
Licenses and permits	-	-	-	-	-			
Intergovernmental revenue and grants	-	-	-	-	297,500			
Charges for services	392,338	1,291	137,248	2,515	6,122			
Fines Forfeits	-	-	-	-	5,979			
	-	- E 70E	12 521	1 717	8,245			
Investment earnings Contributions and donations	=	5,785	12,531	1,717	7,037			
Other	_	-	2,511	4,440 -	_			
	202.220				224.002			
Total revenues	392,338	7,076	152,290	8,672	324,883			
EXPENDITURES								
Current:								
General government	=	_	=	-	=			
Elections	-	-	_	-	-			
Judicial	231,770	9,348	-	6,270	349,991			
Public safety	-	-	157,371	-	=			
Highways and streets	=	-	-	-	=			
Health and welfare	-	-	-	-	-			
Culture and recreation	-	-	-	-	-			
Debt service:								
Principal	-	-	-	-	-			
Interest	-	-	-	-	=			
Capital outlay	-	-	-	-	-			
Intergovernmental					9,700			
Total expenditures	231,770	9,348	<u> 157,371</u>	6,270	359,691			
EXCESS (DEFICIENCY) OF REVENUES								
OVER (UNDER) EXPENDITURES	160,568	(2,272)	(5,081)	2,402	(34,808)			
OTHER FINANCING COURCES (HCFC)								
OTHER FINANCING SOURCES (USES) Sale of capital assets					8,028			
Transfers in	_	9,294	_	- 7,745	0,020			
	(30,207)	9,294	-	7,743	_			
Transfers out					0.020			
Total other financing sources (uses)	(30,207)	9,294		7,745	8,028			
NET CHANGE IN FUND BALANCE	130,361	7,022	(5,081)	10,147	(26,780)			
FUND BALANCE, BEGINNING	355,981	139,260	282,815	40,788	126,504			
FUND BALANCE, ENDING	\$ 486,342	\$ 146,282	\$ 277,734	\$ 50,935	\$ 99,724			

Special Revenue

District Attorney Grants		Sheriff Grants		Sheriff Forfeiture	Jail Commissary	Interlocal Emergency Management	Law Enforcement Education	Time Payment Fee	Elections Services	
<b>.</b>		<b>.</b>		<b>.</b>						
\$	-	\$ - -	:	\$ - -	\$ - -	\$ - -	\$ - -	\$ - -	\$ - -	
	-	-		-	-	-	-	-	-	
	83,242	36,7	15	-	-	108,606	26,529	322	44,734	
	-	-		-	358,374 -	-	-	-	-	
	_	_		53,197	-	=	-	-	-	
	-	-		6,312	25,398	-	-	-	-	
	-	-		-	-	-	-	-	-	
-		- 26.7				100.606			- 44 724	
	83,242	36,7	<u> 15</u>	59,509	383,772	108,606	26,529	322	44,734	
	-	-		-	-	-	-	10,466	-	
	- 170,068	-		_	-	_	_	- 6,842	51,289	
	-	36,7	15	12,825	307,259	25,766	7,697	-	-	
	-	· -		, -	· -	-	-	-	-	
	-	-		-	-	-	-	-	-	
	-	-		-	-	-	-	-	-	
	-	-		-	-	-	-	-	-	
	-	-		-	-	-	-	-	-	
	_	-		- 7,700	-	-	-	-	-	
	170,068	36,7	15	20,525	307,259	25,766	7,697	17,308	51,289	
	(86,826)			38,984	76,513	82,840	18,832	(16,986)	(6,555)	
	_	_		10,730	_	_	_	_	_	
	86,826	-		-	-	-	-	-	-	
	-									
	86,826			10,730	-				-	
	-	-		49,714	76,513	82,840	18,832	(16,986)	(6,555)	
				135,977	586,200	<u>174,956</u>	42,244	27,230	114,755	
\$	-	\$ -	:	\$ 185,691	\$ 662,713	\$ 257,796	\$ 61,076	\$ 10,244	\$ 108,200	

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### NONMAJOR GOVERNMENTAL FUNDS

		ıe	Debt Service	
	Metropolitan Planning Organization	JJAEP	Total Nonmajor Special Revenue Funds	Debt Service Fund
REVENUES				
Taxes:				
Property taxes	\$ -	\$ -	\$ -	\$ 4,118,777
Penalty and interest on taxes	-	-	-	-
Licenses and permits	-	-	336,568	-
Intergovernmental revenue and grants	312,290	86,229	3,508,378	-
Charges for services	-	79,740	6,227,238	-
Fines	-	-	43,529	-
Forfeits	-	-	61,442	-
Investment earnings	-	-	255,897	100,250
Contributions and donations	-	-	220,293	-
Other			2,926	
Total revenues	312,290	165,969	10,656,271	4,219,027
EXPENDITURES				
Current:				
General government	_	_	704,244	1,750
Elections	-	-	51,289	-
Judicial	-	_	1,032,968	-
Public safety	-	334,819	4,559,753	-
Highways and streets	312,290	· -	312,290	-
Health and welfare	, <u>-</u>	_	2,393,533	-
Culture and recreation	-	_	64,734	-
Debt service:			,	
Principal	-	_	20,532	2,190,000
Interest	-	-	49,982	1,399,492
Capital outlay	-	26,378	194,660	-
Intergovernmental	-	_	17,400	-
Total expenditures	312,290	361,197	9,401,385	3,591,242
EXCESS (DEFICIENCY) OF REVENUES				
OVER (UNDER) EXPENDITURES		(195,228)	1,254,886	627,785
OTHER FINANCING SOURCES (USES)				
Sale of capital assets	-	-	18,758	-
Transfers in	-	195,228	552,238	-
Transfers out			(165,321)	
Total other financing sources (uses)	-	195,228	405,675	
NET CHANGE IN FUND BALANCE	-	-	1,660,561	627,785
FUND BALANCE, BEGINNING		<u> </u>	6,547,423	841,024
FUND BALANCE, ENDING	\$ -	\$ -	\$ 8,207,984	\$ 1,468,809

				Canit	al Projects						manent Fund		
Permanent Improvements		Lateral Road		Right-of-Way Acquisition		Detention Center Renovation		Total Nonmajor Capital Projects Funds		Texoma Succeeding Generations		Total Nonmajor Governmental Funds	
\$	110,006 1,347	\$	-	\$	-	\$	-	\$	110,006 1,347	\$	-	\$	4,228,783 1,347
	1,547		_		_		_		1,547		_		336,568
	-		70,028		_		_		70,028		_		3,578,406
	-		-		-		-		-		-		6,227,238
	-		-		-		-		-		-		43,529
	-		-		-		-		-		-		61,442
	24,815		16,231		161,248		=		202,294		3,386		561,827
	-		-		-		=		-		-		220,293
											-		2,926
	136,168		86,259		161,248		-		383,675		3,386		15,262,359
	54,616	=			-		-		54,616		-		756,016
	-		-		-		-		-		-		51,289
	-		-		-		-		-		-		1,032,968
	-		-		-		-		-		-		4,559,753
	-		-		15,965		-		15,965		-		328,255
	-		-		-		-		-		-		2,398,127
	-		-		-		-		-		-		64,734
	-		-		-		-		=		-		2,210,532
					-		-				-		1,449,474
	5,475		48,351		-		-		53,826		-		248,486
		_					-	_					17,400
	60,091		48,351		15,965				124,407				13,117,034
	76,077		37,908		145,283				259,268		3,386		2,145,325
	-		-		-		-		-		-		18,758
	-		-		=.		75,113		75,113		-		627,351
							-				-		(165,321)
	<u> </u>		-		_		75,113		75,113				480,788
	76,077		37,908		145,283		75,113		334,381		3,386		2,626,113
	514,350		335,709	3	,712,045	(1,	247,160)		3,314,944		77,950		10,781,341
\$	590,427	\$	373,617	\$ 3	,857,328	\$ (1,	172,047)	\$	3,649,325	\$	81,336	\$	13,407,454

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#### **FIDUCIARY FUNDS**

Custodial Funds account for monies held for various agencies and entities, but not held in a trust.

**County Clerk Fund** – This fund accounts for funds held by the County Clerk in non-interest-bearing trust accounts or investments for civil cases before the County Court or County Court-at-Law. Disbursements are made upon court order.

**District Clerk Fund** – This fund accounts for funds held by the District Clerk in non-interest-bearing trust accounts and investments for civil cases before the District Courts. Disbursements are made upon court order.

**Jail Inmate Fund** – This fund accounts for funds held by the Sheriff for inmates of the jail. The funds are held until the inmate is released or transferred. The inmates' commissary or applicable medical purchases are deducted from the inmate account prior to release, and paid to the appropriate vendor.

**State Court Costs and Fees Fund** – This fund accounts for collections of the various court costs and fees, as established by the State of Texas. Funds collected are remitted to the state on a quarterly basis. The County is generally allowed to retain 5 - 10 percent of the funds collected as a service fee and all interest earned on the funds.

**Appellate Justice System Fund** – This fund accounts for the collections of this court cost. Funds collected are to be used to assist the Court of Appeals in the administration of the judicial appellate process.

**Seized Funds** – This fund accounts for seizure of funds at criminal arrests that are held until awarded by the courts and remitted to the appropriate state, county or individual.

**Adult Probation Restitution Fund** – This departmental fund is used by the Adult Probation Department to account for collections from probationers for restitution. All such collections are subsequently remitted to the appropriate victim, person, or entity.

**District Attorney Bad Check Restitution Fund** – This fund accounts for collections by the District Attorney for restitution on bad checks. Collections are subsequently remitted to the appropriate person or entity.

**Tax Assessor-Collector Fund** – This fund accounts for the collections of various taxes and fees for other governments and Grayson County. The County is allowed to retain a percentage of taxes collected for other governments as a collection fee.

**Sheriff Bonds Fund** – This fund accounts for cash bonds collected by the Sheriff. Cash bonds are held for criminal cases recorded by the County and District Clerk, pending court-ordered disbursement.

### COMBINING STATEMENT OF FIDUCIARY NET POSITION

### ALL FIDUCIARY FUNDS

### SEPTEMBER 30, 2024

	Custodial Funds					
	District Clerk	County Clerk	Jail Inmate Fund	State Court Costs and Fees		
ASSETS Cash and cash equivalents Total assets	\$ 4,517,727 4,517,727	\$ 7,367,564 7,367,564	\$ 40,281 40,281	\$ 246,691 246,691		
LIABILITIES	4,317,727	7,307,304	40,201	240,031		
Due to other governments  Due to individuals and organizations	<u> </u>	-	<u>-</u>	246,691		
Total liabilities  NET POSITION				246,691		
Restricted for: Trust beneficiaries Individuals and organizations Total net position	4,517,727 - \$ 4,517,727	7,367,564 - \$ 7,367,564	40,281 \$ 40,281	- - \$ -		

Custodial Funds

	Appellate Justice System		Seized Funds	Pro	adult obation stitution	A Ba	District ttorney d Check stitution	Ass	Гах sessor lector		Sheriff Bonds	Total Custodial Funds	
-	\$ 14,978 14,978	\$	32,524 32,524	<u>\$</u>	4,451 4,451	\$	12,191 12,191		927,748 927,748	\$	987,350 987,350	\$ 17,151,505 17,151,505	
-	14,978 - 14,978		- - -		- 4,451 4,451		12,191 12,191		927,748 <u>-</u> 927,748		- - -	4,189,417 16,642 4,206,059	
<del>-</del>	- - - \$ -	<u></u>	- 32,524 32,524	<del></del>	- - -	<del></del>	- - -	<del></del>	- - -	<u></u>	987,350 987,350	11,885,291 1,060,155 \$ 12,945,446	

### COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

#### ALL FIDUCIARY FUNDS

	Custodial Funds					
	District Clerk	County Clerk	Jail Inmate Trust	State Court Costs and Fees		
ADDITIONS						
Registry deposits	\$ 2,632,323	\$ 6,919,139	\$ -	\$ -		
Receipts from inmates	=	=	998,254	=		
State fee collections	-	-	-	854,979		
Appellate justice system collections	-	-	-	-		
Restitution collections	=	=	=	=		
Hot check collections	-	-	-	-		
Tax collections	-	-	-	-		
Vehicle registration collections	-	-	-	-		
Cash bond receipts			-	-		
Investment earnings	45,714	71,776				
Total additions	2,678,037	6,990,915	998,254	<u>854,979</u>		
DEDUCTIONS						
Registry withdrawals	4,541,560	1,234,321	-	-		
Inmate disbursements	-	-	244,988	-		
Disbursements to others	-	-	758,640	-		
State fee disbursements	=	-	-	854,979		
Appellate justice system disbursements	=	-	-	-		
Seizure disbursements	-	-	-	-		
Restitution paid	-	-	-	-		
Hot check disbursements	-	-	-	-		
Tax disbursements	-	-	-	-		
Vehicle registration disbursements	-	-	-	-		
Refunds						
Total deductions	4,541,560	1,234,321	1,003,628	854,979		
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	(1,863,523)	5,756,594	(5,374)	-		
NET POSITION, BEGINNING	6,381,250	1,610,970	45,655			
NET POSITION, ENDING	\$ 4,517,727	<u>\$ 7,367,564</u>	\$ 40,281	\$ -		

Custodial Funds

Appellate Justice System		Seized Funds		Adult Probation Restitution		B	District Attorney Bad Check Restitution		Tax Assessor Collector		Sheriff Bonds	Total Custodial Funds
\$		\$		\$	_	\$	_	\$	_	\$	_	\$ 9,551,462
₽	-	₽	_	Þ	-	P	_	₽	_	P	_	998,254
	_		_		_		_		_		_	854,979
	14,978		_		_		-		-		-	14,978
			-		395,369		-		-		-	395,369
	_		-		-		193,206		-		-	193,206
	-		-		-		, <u>-</u>	287	,731,494		-	287,731,494
	-		-		-		-	39	,998,085		-	39,998,085
	-		-		-		-		-		371,831	371,831
	-		-						-		1,750	119,240
	14,978		-		395,369		193,206	327	327,729,579		373,581	340,228,898
	_				_							5,775,881
	_		_		_		_		_		_	244,988
	_		_		_		_		_		_	758,640
	_		_		_		_		_		_	854,979
	14,978		_		_		-		_		_	14,978
	,		80,714		_		-		_		-	80,714
	-		-		395,369		-		-		-	395,369
	-		-		· -		193,206		-		-	193,206
	-		=		-		-	287	,731,494		-	287,731,494
	-		-		-		-	39,	,998,085		-	39,998,085
			-				=		-		321,881	321,881
	14,978		80,714		395,369		193,206	327	,729,579		321,881	336,370,215
	-		(80,714)		-		-		-		51,700	3,858,683
			113,238								935,650	9,086,763
\$		\$	32,524	\$		\$		\$		\$	987,350	\$ 12,945,446

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable County Judge and Members of the Commissioners' Court Grayson County, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Grayson County, Texas, as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise Grayson County, Texas' basic financial statements, and have issued our report thereon dated March 28, 2025.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Grayson County, Texas' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Grayson County, Texas' internal control. Accordingly, we do not express an opinion on the effectiveness of Grayson County, Texas' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses and significant deficiencies may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Grayson County, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

Pattillo, Brown & Hill, L.L.P.

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Waco, Texas March 28, 2025



#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE AND THE STATE OF TEXAS GRANT MANAGEMENT STANDARDS

Honorable County Judge and County Commissioners Grayson County, Texas

#### Report on Compliance for Each Major Federal and State Programs

#### Opinion on Each Major Federal and State Programs

We have audited Grayson County, Texas (the "County") compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement and the State of Texas Grant Management Standards ("TxGMS") that could have a direct and material effect on each of the County's major federal and state programs for the year ended September 30, 2024. The County's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended September 30, 2024.

#### Basis for Opinion on Each Major Federal and State Programs

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards); the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance); and TxGMS. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state programs. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the County's federal and state programs.



#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, the Uniform Guidance, and TxGMS will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about County's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and TxGMS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal and state programs on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal and state programs will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal and state programs that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Patillo, Brown & Hill, L.L.P.

Waco, Texas March 28, 2025

#### SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS

Federal Grantor/Pass-through Grantor/Program Title	Assistance Listing Number	Pass-through Grantor's Number	Federal Expenditures
· · · · · · · · · · · · · · · · · · ·			
U. S. DEPARTMENT OF AGRICULTURE  Passed through the Texas Department of Agriculture:			
National School Lunch Program	10.555	01342	\$ 344,322
NSLP Seamless Summer Option	10.555	01342	101,495
NSLP Square Meals - Supply Chain Assistance	10.555	01342	8,305
Subtotal Assistance Listing 10.555			454,122
NSLP Commodity Delivery Fee	10.560	01342	1,409
Subtotal Child Nutrition Cluster			455,531
Total Passed through the Texas Department of Agriculture			455,531
Passed through Texas Health and Human Services Commission: Special Supplemental Nutrition Program for Women, Infants and Children	10.557	HHS000804000001	934,837
Supplemental Nutrition Assistance Program (SNAP)	10.561	HHS000804000001	64,549
Subtotal SNAP Cluster			64,549
Total Passed through Texas Health and Human Services Commission			999,386
Total U.S. Department of Agriculture			1,454,917
U. S. DEPARTMENT OF JUSTICE			
Passed through University of Texas:	16.510		177 146
STEP UP Program	16.540	UTAUS-SUB00000632	<u>177,146</u>
Total Passed through University of Texas			177,146
Passed through Office of the Attorney General:	46.576	0.0000	45.005
Victim Coordinator and Liasion Grant Victim Coordinator and Liasion Grant	16.576 16.576	C-00893 C-01564	45,375 4,125
Statewide Automated Victim Notification Services Grant	16.576	C-01304 C-01081	30,285
Subtotal Assistance Listing 16.576	10.570	C 01001	79,785
Total Passed through Office of the Attorney General			79,785
Passed through City of Sherman: Edward Byrne Memorial Justice Assistance Grant FY23	16.738	15PBJA-23-GG-03803-JAGX	4,135
Edward Byrne Memorial Justice Assistance Grant FY22	16.738	15PBJA-23-GG-03803-JAGX	2,295
Subtotal Assistance Listing 16.738			6,430
Total Passed through City of Sherman			6,430
Direct Programs:			
Juvenile Drug Treatment Court Program	16.585	15PJDP-22-GG-03579-DGCT	174,534
State Criminal Alien Assistance Program (SCAAP)	16.606	15PBJA-23-RR-05940-SCAA	23,344
Total Direct Programs			197,878
Total U.S. Department of Justice			461,239
U. S. DEPARTMENT OF TRANSPORTATION			
Passed through Texas Department of Transportation:			
Rountine Airport Maintenance Program	20.106	M2401DENS1	100,000
CRRSA Act Airport Improvement Grant (COVID-19)	20.106	21TWGRAYS	4,406
Subtotal Assistance Listing 20.106			104,406
Federal Transit Metropolitan Planning Grant	20.205	50-24XF0020	312,290
Total Passed through Texas Department of Transportation	20.203	50 2 1/11 0020	416,696
Total U.S. Department of Transportation			416,696
rotal 0.5. Department of Transportation			110,030

#### SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS

	Assistance Listing	Pass-through	Federal
Federal Grantor/Pass-through Grantor/Program Title	Number	Grantor's Number	Expenditures
U. S. DEPARTMENT OF TREASURY			
Direct Programs:			
American Rescue Plan - Coronavirus State and Local Fiscal			+ 704.044
Recovery Fund (COVID-19)	21.027	SLT-0656 756000969	\$ 794,914
Total U.S. Department of Treasury			794,914
U. S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through Texas Department of State Health Services:			
Public Health Emergency Preparedness	93.069	HHS001311200008	76,346
Public Health Emergency Preparedness	93.069	HHS001439500008	19,353
Subtotal Assistance Listing 93.069			95,699
TB/PC-FED Tuberculosis Prevention and Control-Federal	93.116	HHS001096400017	10,877
TB/PC-FED Tuberculosis Prevention and Control-Federal	93.116	HHS001437400019	1,836
Subtotal Assistance Listing 93.116			12,713
Vaccination Capacity Contract (COVID-19)	93.268	HHS001019500019	295,209
Mitigation in Confinement Facilities Contract (COVID-19)	93.323	HHS001193700012	205,186
Regional Local Services System/Local Public Health Services Grant	93.991	HHS001324900023	101,013
Total Passed through the Texas Department of State Health Services			709,820
Passed through Texas Department of Family and Protective Services			
Title IV-E Legal Assistance	93.658	HHS000285100053	41,425
Total Passed through Texas Department of Family Protective Services		1113000203100033	41,425
Total Lassed through Texas Department of Family Trotective Services	,		
Passed through Texas Health and Human Services Commission			
Medicaid - Title XIX - Medical Assistance Program	93.778	n/a	3,086
Medicaid Administrative Claiming Program	93.778	HHS000537900245	22,069
Subtotal Assistance Listing 93.778			25,155
Subtotal Medicaid Cluster			25,155
Total Passed through the Texas Health and Human Services Commiss	sion		25,155
Total U.S. Department of Health and Human Services			776,400
U. S. DEPARTMENT OF HOMELAND SECURITY			
Passed through the Texas Division of Emergency Management:			
	97.036	DR-4029	75,483
Emergency Management Hazard Mitigation Plan Update	97.039	DR-4223	68,606
Total Passed through Texas Division of Emergency Management			144,089
Total U.S. Department of Homeland Security			144,089
Total Federal Expenditures			\$ 4,048,255

#### SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS

State Grantor/Pass-through Grantor/Program Title	Pass-through Grantor's Number	State <u>Expenditures</u>		
OFFICE OF THE TEXAS COMPTROLLER				
Rural Law Enforcement Grants - Senate Bill 22: District Attorney's	n/a	\$ 275,000		
Office Rural Law Enforcement Grants - Senate Bill 22: Sheriff's Office	n/a	500,000		
Total Office of the Texas Comptroller		775,000		
TEXAS DEPARTMENT OF STATE HEALTH SERVICES				
Tuberculosis Prevention and Control	HHS001437400019	27,794		
Total Texas Department of State Health Services		27,794		
OFFICE OF THE GOVERNOR				
Violence Against Women	1344927	33,742		
Act Forensic Imaging Grant	4805701	22,250		
Total Office of the Governor		55,992		
TEXAS INDIGENT DEFENSE COMMISSION				
Indigent Defense Services - Formula Grant	212-24-091	67,396		
Indigent Defense Services - Improvement Grant	212-24-C06	48,227		
Total Texas Indigent Defense Commission		115,623		
SUPREME COURT OF TEXAS				
Community Diversion Coordinator Pilot Program	201-25-082	<u>71,644</u>		
Total Supreme Court of Texas		71,644		
Total State Expenditures		<u>\$ 1,046,053</u>		

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

SEPTEMBER 30, 2024

#### 1. GENERAL

The Schedule of Expenditures of Federal and State Awards presents the activity of all applicable federal and state awards programs of Grayson County, Texas. The County's reporting entity is defined in Note 1 of the financial statements. Federal and state awards received directly from federal and state agencies, as well as awards passed through other government agencies, are included on the Schedule of Expenditures of Federal and State Awards.

#### 2. BASIS OF ACCOUNTING

The Schedule of Expenditures of Federal and State Awards is presented using the modified accrual basis of accounting. The modified accrual basis of accounting is described in Note 1 of the financial statements.

#### 3. INDIRECT COSTS

The County has elected not to use the de minimis indirect cost rate allowed in the Uniform Guidance.

#### 4. **PASS-THROUGH EXPENDITURES**

None of the expenditures reported on the Schedule of Expenditures of Federal and State Awards have been passed through to subrecipients.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### FOR THE YEAR ENDED SEPTEMBER 30, 2024

#### **Summary of Auditors' Results**

Financial Statements:

Type of auditors' report issued Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Noncompliance material to financial statements

noted? None

Federal Awards:

Internal control over major programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

None reported

Type of auditors' report issued on compliance

for major programs Unmodified

Any audit findings disclosed that are required

to be reported in accordance with 2 CFR 200.516(a)

or the State of Texas Grant Management Standards None

Identification of major programs:

<u>Assistance Listing Number(s)</u> <u>Name of Federal Program or Cluster:</u>

10.557 Special Supplemental Nutrition Program for

Women, Infants and Children

21.027 Coronavirus State and Local Fiscal Recovery Fund

(COVID-19)

Identification of major state program:

Name of Program:

Rural Law Enforcement Grants - Senate Bill 22

Dollar threshold used to distinguish between type A

and type B federal programs \$750,000

Dollar threshold used to distinguish between type A

and type B state programs \$750,000

Auditee qualified as low-risk auditee for federal single audit?

Findings Relating to the Financial Statements Which are
Required to be Reported in Accordance With Generally
Accepted Government Auditing Standards

None

#### Findings and Questioned Costs for Federal and State Awards

None

### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2024

None

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